## **APPENDIX A**

## **PUBLIC INVOLVEMENT**

- Notice of Intent to Prepare EIS and Public Notice of Scoping Meeting
- Scoping Meeting Transcript
- Agency Correspondence
- DEIS Distribution List

# Notice of Intent to Prepare EIS and Public Notice of Scoping Meeting

Pennsylvania Ave., NW., Washington, DC 20460; telephone number: 202–343–9027; fax number: 202–343–2801; e-mail address: Solar.Jose@epa.gov.

SUPPLEMENTARY INFORMATION: EPA has submitted the following ICR to OMB for review and approval according to the procedures prescribed in 5 CFR 1320.12. On Tuesday, July 31, 2007 (72 FR 41747), EPA sought comments on this ICR pursuant to 5 CFR 1320.8(d). EPA received no comments. Any additional comments on this ICR should be submitted to EPA and OMB within 30 days of this notice.

EPA has established a public docket for this ICR under Docket ID No. EPA-HQ-OAR-2007-0176, which is available for online viewing at www.regulations.gov, or in person viewing at the Office of Air and Radiation Docket in the EPA Docket Center (EPA/DC), EPA West, Room 3334, 1301 Constitution Ave., NW., Washington, DC. The EPA/DC Public Reading Room is open from 8 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. The telephone number for the Reading Room is 202-566-1744, and the telephone number for the Office of Air and Radiation Docket is 202-566-1742.

Use EPA's electronic docket and comment system at www.regulations.gov, to submit or view public comments, access the index listing of the contents of the docket, and to access those documents in the docket that are available electronically. Once in the system, select "docket search," then key in the docket ID number identified above. Please note that EPA's policy is that public comments, whether submitted electronically or in paper, will be made available for public viewing at www.regulations.gov as EPA receives them and without change, unless the comment contains copyrighted material, confidential business information (CBI), or other information whose public disclosure is restricted by statute. For further information about the electronic docket, go to www.regulations.gov.

Title: Reformulated Gasoline and Conventional Gasoline: Requirements for Refiners, Oxygenated Blenders, and Importers of Gasoline and Requirements for Parties in the Gasoline Distribution Network (Renewal).

ICR numbers: EPA ICR No. 1591.24, OMB Control No. 2060–0277.

ICR Status: This ICR is scheduled to expire on November 30, 2007. Under OMB regulations, the Agency may continue to conduct or sponsor the collection of information while this submission is pending at OMB. An

Agency may not conduct or sponsor, and a person is not required to respond to, a collection of information, unless it displays a currently valid OMB control number. The OMB control numbers for EPA's regulations in title 40 of the CFR, after appearing in the **Federal Register** when approved, are listed in 40 CFR part 9, are displayed either by publication in the Federal Register or by other appropriate means, such as on the related collection instrument or form, if applicable. The display of OMB control numbers in certain EPA regulations is consolidated in 40 CFR part 9.

Abstract: Gasoline combustion is the major source of air pollution in most urban areas. In the 1990 Amendments to the Clean Air Act (Act), section 211(k), Congress required that gasoline dispensed in nine areas with severe air quality problems, and areas that opt-in, be reformulated to reduce toxic and ozone-forming emissions. (Ozone is also known as smog.) Congress also required that, in the process of producing reformulated gasoline (RFG), dirty components removed in the reformulation process not be "dumped" into the remainder of the country's gasoline, known as conventional gasoline (CG). The Environmental Protection Agency (EPA) promulgated regulations at 40 CFR part 80, Subpart D-Reformulated Gasoline, Subpart E-Anti-Dumping, and Subpart F—Attest Engagements, implementing the statutory requirements, which include standards for RFG (§ 80.41) and CG (§ 80.101). The regulations also contain reporting and recordkeeping requirements for the production, importation, transport and storage of gasoline, in order to demonstrate compliance and facilitate compliance and enforcement.

The program is run by the Transportation and Regional Programs Division, Office of Transportation and Air Quality, Office of Air and Radiation. Enforcement is done by the Air Enforcement Division, Office of Regulatory Enforcement, Office of Enforcement and Compliance Assurance. This program excludes California, which has separate requirements for gasoline.

Burden Statement: The annual public reporting and recordkeeping burden for this collection of information is estimated to average 2.4 hours per response. Burden means the total time, effort, or financial resources expended by persons to generate, maintain, retain, or disclose or provide information to or for a Federal agency. This includes the time needed to review instructions; develop, acquire, install, and utilize

technology and systems for the purposes of collecting, validating, and verifying information, processing and maintaining information, and disclosing and providing information; adjust the existing ways to comply with any previously applicable instructions and requirements which have subsequently changed; train personnel to be able to respond to a collection of information; search data sources; complete and review the collection of information; and transmit or otherwise disclose the information.

Respondents/Affected Entities: Refiners, Oxygenate Blenders, and Importers of Gasoline; Requirements for Parties in the Gasoline Distribution Network.

Estimated Number of Respondents: 4,068.

Frequency of Response: Once, Quarterly, Annually, On Occasion. Estimated Total Annual Hour Burden: 127,041.

Estimated Total Annual Cost: \$35,255,669, which includes \$25,092,389 in annualized capital or O&M costs.

Changes in the Estimates: There is an increase of 5,351 hours in the total estimated burden currently identified in the OMB Inventory of Approved ICR Burdens. This increase is due to new requirements.

Dated: November 20, 2007.

#### Sara Hisel-McCoy,

Director, Collection Strategies Division.
[FR Doc. E7–23074 Filed 11–26–07; 8:45 am]
BILLING CODE 6560–50–P

## **ENVIRONMENTAL PROTECTION AGENCY**

[ER-FRL-6693-4]

## Intent To Prepare an Environmental Impact Statement; Apra Harbor, GU

**AGENCY:** U.S. Environmental Protection Agency (EPA).

**ACTION:** Notice of Intent to prepare an Environmental Impact Statement (EIS) to designate a permanent ocean dredged material disposal site (ODMDS) off Apra Harbor, Guam.

Purpose: EPA has the authority to designate ODMDSs under section 102 of the Marine Protection, Research and Sanctuaries Act (MPRSA) of 1972 (33 USC 1401 et. seq.). It is EPA's policy to publish an EIS for all ODMDS designations (39 FR 37119, October 1974). Comments on the scope of the EIS evaluation will be accepted for 45 days from the date of this notice.

FOR FURTHER INFORMATION, TO SUBMIT COMMENTS, AND TO BE PLACED ON A

PROJECT MAILING LIST, CONTACT: Mr. Allan Ota IJS Environmental

Allan Ota, U.S. Environmental Protection Agency, Region 9, Dredging and Sediment Management Team (WTR-8), 75 Hawthorne Street, San Francisco, California 94105–3901, Telephone: (415) 972–3476 or Fax: (415) 947–3537 or E-mail:

R9Guam\_ODMDS\_Scoping@epa.gov.

SUMMARY: EPA intends to conduct public meetings and collect public comments in advance of preparing an EIS to designate a permanent ODMDS off Apra Harbor, Guam. This EIS will be prepared in cooperation with the U.S. Department of the Navy (Navy). An EIS is needed to provide the environmental information necessary to evaluate the potential environmental impacts associated with ODMDS alternatives and select a preferred alternative that meets EPA's site selection criteria at 40 CFR 228.5 and 228.6.

Need for Action: Both the Navy and the Port Authority of Guam (PAG) have plans to expand their operations in Apra Harbor, Guam. Expansion of the Apra Harbor Naval Complex and Commercial Port is proposed to accommodate projected increases in vessel and cargo traffic, newer classes of vessels and dockside maintenance and support operations. Expansion plans would require dredging to increase water depths for the safe navigation of military and commercial vessels. In addition, ongoing navigation activities also require periodic maintenance dredging. It should be noted that designation of an ODMDS does not constitute approval of ocean disposal. The Corps, with EPA concurrence, must first determine on a case by case basis that the proposed dredged material is suitable and that all beneficial reuse or other alternatives to ocean disposal have been considered. However, not all of the anticipated dredged materials can be accommodated in existing landfills and these sediments may not all be suitable for beneficial reuse (e.g., construction fills, wetlands restoration). Therefore, it is necessary to establish a permanent ODMDS to accommodate dredged material generated from anticipated new work and maintenance dredging in Apra

Alternatives: The following proposed alternatives have been tentatively defined.

—"No Action"—Do not designate a permanent ODMDS, and continue to manage dredged material generated from new work and maintenance dredging with existing landfill and construction fill options subject to disposal volume limits. Future expansion of the naval and

- commercial port facilities will be limited significantly.
- —"North Alternative ODMDS"—
  Designate a permanent ODMDS north
  of Apra Harbor, Guam, in a study area
  approximately 12–15 nautical miles
  offshore and in depths ranging from
  6,000 to 6,600 feet.
- —"Northwest Alternative ODMDS"—
  Designate a permanent ODMDS
  northwest of Apra Harbor, Guam, in a
  study area approximately 9–15
  nautical miles offshore and in depths
  ranging from 6,600 to 8,400 feet.

The North and Northwest study areas were identified in the Zone of Siting Feasibility (ZSF) Study, Ocean Dredged Material Disposal Site, Apra Harbor, Guam, Final Report (September 2006). This ZSF study excluded areas from further consideration, such as: shipping lanes, navigational hazards, military operating areas (i.e., for submarines), marine protected areas (i.e., marine preserves), and important fishing areas (commercial and recreational).

Scoping: EPA is requesting written comments from federal, state, and local governments, industry, nongovernmental organizations, and the general public on the range of alternatives considered, specific environmental issues to be evaluated in the EIS, and the potential impacts of the alternatives for an ODMDS designated offshore of Apra Harbor, Guam. Scoping comments will be accepted for 45 days, beginning with the date of this Notice. A public scoping meeting is scheduled on the following date: December 6, 2007, from 6-8 p.m., at The Weston Resort Guam, 105 Gun Beach Road, Tumon, Guam. The EPA presentation will be followed by public comments and questions.

Estimated Date of Draft EIS Release: March 2009.

Dated: November 9, 2007.

#### Laura Yoshii,

Deputy Regional Administrator, Environmental Protection Agency, Region 9.

Dated: November 20, 2007.

#### Anne Norton-Miller,

Director, OFA.

[FR Doc. E7-23043 Filed 11-26-07; 8:45 am]

BILLING CODE 6560-50-P

## ENVIRONMENTAL PROTECTION AGENCY

[EPA-HQ-OAR-2006-0340; FRL-8499-5]

Renewable Fuel Standard Under Section 211(o) of the Clean Air Act as Amended by the Energy Policy Act of 2005

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Notice.

**SUMMARY:** Section 211(o) of the Clean Air Act (the Act), as amended by the Energy Policy Act of 2005, requires the Administrator of the Environmental Protection Agency (EPA) to annually determine a renewable fuel standard (RFS) which is applicable to refiners, importers and certain blenders of gasoline, and publish the standard in the Federal Register by November 30 of each year. On the basis of this standard, each obligated party determines the volume of renewable fuel that it must ensure is consumed as motor vehicle fuel. This standard is calculated as a percentage, by dividing the amount of renewable fuel that the Act requires to be blended into gasoline for a given year by the amount of gasoline expected to be used during that year, including certain adjustments specified by the Act. In this notice we are publishing an RFS of 4.66% for 2008.

#### FOR FURTHER INFORMATION CONTACT:

Chris McKenna, Environmental Protection Agency, MC 6406J, 1200 Pennsylvania Ave., NW., Washington, DC 20460; telephone number: 202–343– 9037; fax number: 202–343–2801; email address: mckenna.chris@epa.gov.

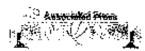
#### SUPPLEMENTARY INFORMATION:

#### I. Calculation of the 2008 RFS

#### A. Background

The preamble to the final rulemaking for the Renewable Fuel Standard Program included a projected RFS for 2008 of 4.63%. 72 FR 23912 (May 1, 2007). In today's notice we are again using the calculational procedure from the final rulemaking to calculate the 2008 RFS. However, since some projections and assumptions used in the final rulemaking to calculate the projected 2008 RFS have changed, today's notice includes a recalculated and final 2008 RFS using the most recently available information. Since the RFS rule established clear legal criteria for deriving the standard (including specification of the formula used in today's notice, and all data sources), EPA is simply applying facts to preestablished law in issuing the final 2008 RFS standard. EPA is advising the

## essee falls title tilt



Indiana's super freshman fric scored 20 points, just his second game with fewer than 50, while hitting 4 of 12 shots.

▲ No. 9 Washington State 71, MVSU 26: Calcb Forrest scored a career-high. 3 points and Washington State beat Mississippi Valley State in the Cougar Hispanic College Fund Challenge.

▲ No. 10 Michigan St. 25, Oakland 71: Goran Suon had a career-high 20 resounds and scored 15 points and Raymar Morgan added 20 points to help Michigan date beat Oakland.

▲ No. 12 Oregon 110, San Francisco 79: Maarty Jennen had 18 points and 10 ebounds, seven players cored in double digits and Dregon beat San Francisco.

▲ No. 14 Gonzaga 82, /irginia Tech 64: Abdullahi (uso had 19 points and 10 cbounds and Gonzaga deeated Virginia Tech for third dace in the Great Alaska shootout.

▲ Seton Hall 74, No. 23 ∀irginia 60: Brian Laing cored 25 points and Seton fall knocked off Virginia to natch their best start in seven casons and win a share of the Philly Hoop Group Classic.

A No. 24 Clemson 96, Jardner-Webb 67: Cliff farmonds had 16 points and seven rebounds and Clemson handed Gardner-Webb its worst loss of the foung season.

△ No. 22 Butler 81, fexas Fech 71: Mike Green cored 23 points and No. 22 3utler relied on its 3-point hooting to advance to the hamptonship game of the kurs/Safeway Great Alaska shootost,

points for the Buildogs (6-0), who rallied from a six-point halftime deficit and found themselves trailing again with 7% minutes remaining.

▲ No. 11 Texas A&M

stweet from the near, escentaining five of eight 3-pointers. Star Allen added 13 points and Jantel Lavender 10 for Ohio State (5-0), which will face No. 24 Aubum (5-0) in the

straight since losing 67-42 to No. 7 Rutgers.

▲ No. 21 Texas 72, Kentucky 60: Brittainey Raven soored 17 points to lead Texas Winston-Salem 37: Whitancy Boddie, Sherell Hobbs and Alli Smalley combined to outscore Winston-Salem in Auburn's victory at the Buckeye Classic.

## PUBLIC NOTICE

Public Input Requested on the Proposed Site Designation of the Guam Ocean Dredged Material Disposet Site off Apra Harbor, Guam, Mariana Islands

AGENCY: 'U.S. Environmental Protection Agency (EPA)

SCOPING: EPA is requesting written comments from federal, state, and local governments, industry, non-governmental organizations, and the general public on the range of alternatives considered, specific environmental issues to be evaluated in the EIS, and the potential impacts of the alternatives for an ODMDS designated offshore of Apra Harbor, Guam. Scoping comments will be accepted for 45 days, beginning with the date of this Notice. A public scoping meeting is scheduled on the following date: December 6, 2007, from 6:00-8:00 pm, at The Weston Resort Guam, 105 Gun Beach Road, Tamon, Guam. The EPA presentation will be followed by public conuments and questions.

ACTION: Notice of Intent to prepare an Environmental Impact Statement (EIS) to designate a permanent ocean dredged material disposal site (ODMDS) off April Harbor, Guarn,

PURPOSE: EPA has the authority to designate ODMDSs under Section 102 of the Marine Protection, Research and Sanctuaries Act (MPRSA) of 1972 (33USC 1401 et seq.). It is EPA's policy to publish an EIS for all ODMDS designations (39 FR 37119, October 1974). Comments on the scope of the EIS evaluation will be accepted for 45 days from the date of this notice.

FOR FURTHER INFORMATION, TO SUBMIT COMMENTS, AND TO BE PLACED ON A PROJECT MAILING LIST, CONTACT: Mr. Alian Ota, U.S. Environmental Protection Agency, Region 9, Dredging and Sediment Management Team (WTR-8), 75 Hawthorne Street, San Francisco, California 94105-3901, Telephone: (415) 972-3476 or FAX: (415) 947-3537 or E-mail: R9Gnam\_ODMDS\_Scoping@spa.gov.

SUMMARY: EFA intends to conduct public meetings and collect public comments in advance of preparing an EIS to designate a permanem ODMDS off Apra Harbot, Guam. This EIS will be prepared in cooperation with the U.S. Department of the Navy (Navy). An EIS is needed to provide the environmental information necessary to evaluate the potential environmental impacts associated with ODMDS alternatives and select a preferred alternative that meets EPA's site selection criteria at 40 CFR 228.5 and 228.6.

NEED FOR ACTION: Both the Navy and the Port Authority of Guam (PAG) have plans to expand their operations in Apra Harbor. Guam. Expansion of the Apra Harbor Naval Complex and Commercial Port is proposed to accommodate projected increases in vessel and cargo traffic, newer classes of vessels and dockside maintenance and support operations. Expansion plans would require dredging to increase water depths for the safe navigation of military and commercial vessels. In addition, ongoing navigation activities also require periodic maintenance dredging. It should be noted that designation of an ODMDS does not constitute approval of ocean disposal. The US Army Corps of Engineers, with EPA concurrence, must first determine on a case by case basis that the proposed dredged material is suitable and that all beneficial reuse or other alternatives to ocean disposal have been considered. However, not all of the anticipated dredged materials can be accommodated in existing landfills and these sediments may not all be suitable for beneficial reuse (e.g., construction fills, wetlands restoration). Therefore, it is necessary to establish a permanent ODMDS to accommodate dredged material generated from anticipated new work and maintenance dredging in Apra Harbor.

ALTERNATIVES: The following proposed alternatives have been tentatively defined.

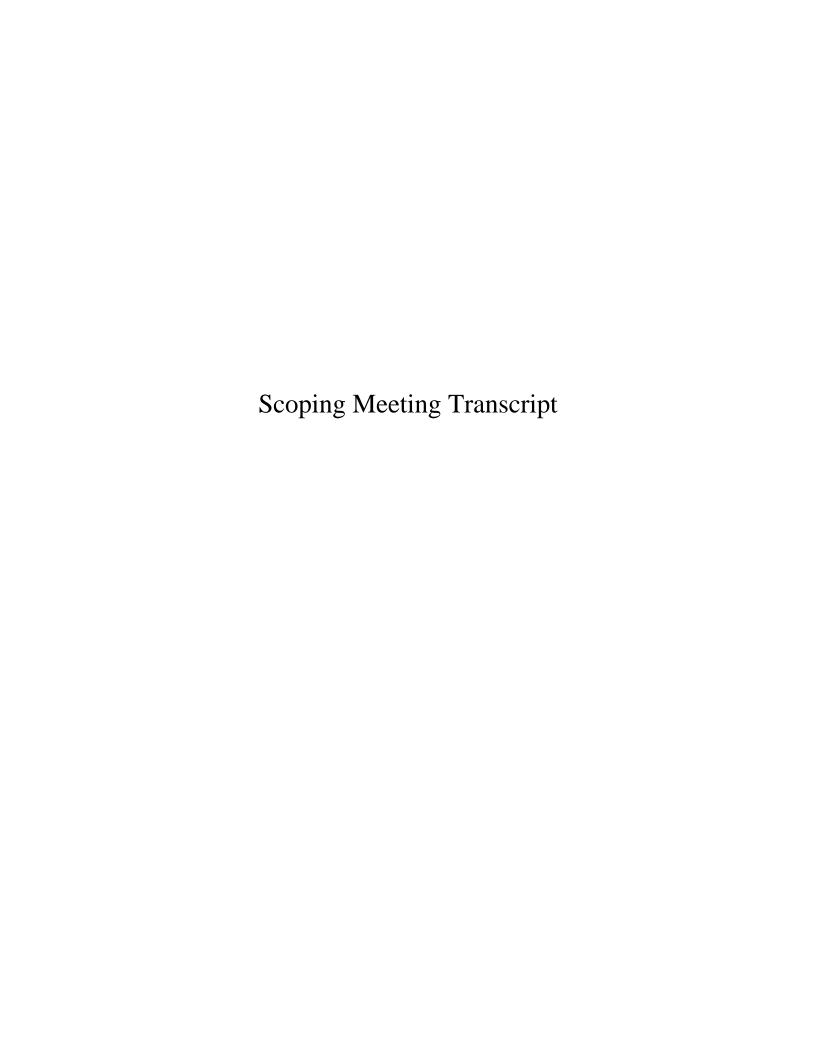
"No Action" - Do not designate a permanent ODMDS, and continue to manage dredged material generated from new work
and maintenance dredging with existing landfill and construction fill options subject to disposal volume limits. Future expansion
of the naval and commercial port facilities will be limited significantly.

"North Alternative ODMDS" - Designate a permanent ODMDS portly of Apro Bathor, Guain, in a study area approximately 12-15 nautical miles offshore and in depths ranging from 6.000 to 6.600 feet.

"Northwest Alternative ODMDS" - Designate a permanent ODMDS northwest of Apra Harbor. Geam, in a study area approximately 9-15 neutrical radges offshore and in depths ranging from 6.600 to 8,400 feet.

The North and Northwest study areas were identified in the Zone of Siting Peasibility (XSF) Study, Ocean Dredged Material Disposul Site. April Harbor, Guam. Final Report (September 2006). This ZSF study excluded areas from further consideration, such as: shipping lanes, navigational hazards, military operating areas (i.e., for submorines), marine protected areas (i.e., marine preserves), and important fishing areas (commercial and recreational).

ESTIMATED DATE OF DRAFT EIS RELEASE: Morch 2009



## PUBLIC SCOPING MEETING FOR THE PROPOSED DESIGNATION OF AN OCEAN DREDGED MATERIAL DISPOSAL SITE FOR GUAM

December 6, 2007

PREPARED BY: GEORGE B. CASTRO

**DEPO RESOURCES** 

#49 Anacoco Lane, Nimitz Hill Estates

Piti, Guam 96915

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## PUBLIC SCOPING MEETING FOR THE PROPOSED DESIGNATION OF AN OCEAN DREDGED MATERIAL DISPOSAL SITE FOR GUAM

Public Scoping Meeting for the Proposed Designation of an Ocean Dredged Material Disposal Site for Guam, was taken on Thursday, December 6, 2007 at the hour of 6:33 p.m., at The Guam Westin Hotel, Tumon Bay, Guam, before George B. Castro of Depo Resources. That at said time and place there transpired the following:

#### **PRESENTERS**

Ms. Faith Caplan,
AICP Senior Planner, TEC Inc.

Mr. Brian Ross

Mr. Allan Ota

**DEPO RESOURCES**George B. Castro

COURT REPORTER

Tel.: (671)688-**DEPO** \* Fax: (671)472-3094

**ATTENDEES:** 

Celestino Aguon Department of Agriculture

Ed Aranza Guam Environment Protection

Agency

Rick Reins Environmental Engineer

Chip Brown EA Engineering

Amelia Deleon GCMP/BSP

Jay Gutierrez Department of Agriculture

Cole Herndan Recycling Association of Guam

Jesse Rosario GFCO

John McCarrall US EPA

Bob Okoniewski AAFB

Robert Shambach EA Science and Technology

Michael Wolfram US EPA

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TUMON, GUAM, THURSDAY, DECEMBER 6, 2007; 6:33 P.M.

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## OPENING REMARKS BY

#### FAITH CAPLAN

Hafa MS. CAPLAN: Okay. Adai. Welcome. Thank for joining this you us We know that this is a busy time of evening. and we really appreciate you taking the year the time out of your schedule to come to this meeting.

The purpose οf the meeting is U.S. EPA's proposal to establish an ocean disposal site for dredged materials. There had been a lot of other meetings in Guam lately. In fact, tonight that there's one we're conflicting with, that's a Civilian Military Task Force Meeting.

Ι just want to emphasize at the project beginning that this and this presentation has nothing to do with the military in any respect. It has nothing to do with a project that Government of Guam might be coming up with. Ιt has nothing to do with Ordot Landfill, anything. This is all about

#### **DEPO RESOURCES**

EPA's proposal to designate an ocean disposal site.

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So the format for tonight's meeting, I sounds a little formal, there are so know it we're few οf us here, but the only way this capturing meeting is through the So, that's why otherwise we could microphones. just all sit around the table and chat.

So what we're going to do is have a 20-minute presentation by the EPA representatives. And then we're going to take a 10-minute break and reconvene and at that time, you'll have an opportunity to use the microphone and present your comments.

Besides giving us oral comments this evening, you can also turn in a comment sheet. You can drop it in the box by the back door. You can -- if it's only one sheet, you can fold it, put a stamp on it, stick it in the mailbox. You can also e-mail your comments, and all the addresses are on this form. The due date, the end of the scoping period is January 11<sup>th</sup>, 2008.

There are a couple of minor things I want to mention before we start. We ask that you please hold your questions until the second

#### **DEPO RESOURCES**

part of the meeting. This door is shut but only so that nobody comes in and interrupts the presentation. If there's an emergency, please do use that door.

And now, I'd like to introduce Mr. Brian Ross who will begin the presentation followed by Allan Ota.

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#### PRESENTATION BY BRIAN ROSS

#### U.S. ENVIRONMENTAL PROTECTION AGENCY

MR. ROSS: Okay. Thank you, Faith. And once again thank you all for coming. I know it's a busy time of year and apparently the traffic has been quite bad at this time of night. So thanks again for coming.

we're here, Allan Ota Again, and from the U.S. Environmental Protection Agency in San Francisco. We are in what's called the Dredging and Sediment Management Team the EPA Office, part of the Water Division. And team, manages ocean dredged material we, our disposal sites all around the Pacific and the West Coast of California. But Guam doesn't have one and we'll tell you a little bit about why.

#### **DEPO RESOURCES**

Aand how we're going to divide this up briefly.

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I'm going through to go few slides to talk just generically about dredging, what it is, and most of you probably know a little bit about dredging and disposal. then about what it takes to designate an ocean site, all the things we make sure we disposal avoid in terms of impacts, how we go about the process., Aand then Allan is going to come up and tell you in more detail specifically about how that process will be applied here in Guam and the kinds of specific things we've already been doing to look for the environmentally best places to manage dredged material in Guam. So, Allan?

The other thing we're going to do is end up by showing you the alternatives that we've tentatively identified to evaluate in the Environmental Impact Statement we're about to start on. And this is, of course, the scoping phase of the process.

So, we're here specifically to give you an initial idea of what the proposal is and how we're going to go about looking into it and

#### **DEPO RESOURCES**

evaluating it. And what we especially want your feedback on what we're doing; are we looking on the right kinds of things and are sources or information that there data we may know about already from our initial look that we need to consider in the EIS that we're about to start?

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Dredging, is some, you know, So, next. the act of removing sediments from the bottom, necessary for safe navigation and it's necessary just for the maintenance of existing approved facilities in and the water depths that are approved for those facilities. Once this is, the idea οf dredging again, is, happening now anyway. It has really nothing to specifically with any port expansions or Navy expansions or anything else.

You may need to dredge even existing facilities. When there is a need and it does approved to expand а facility, dredging is needed for that too. In general, of dredging projects those kinds can generate much larger volumes of material that have to be managed somehow.

Again, dredging, you've probably seen

#### **DEPO RESOURCES**

it go on around the Island at sometime. are some pictures from San Francisco that are large equipment. But dredging very is basically, in the Islands, usually a mechanical operation., craneCrane-mounted buckets drop down, scoop up mud from the bottom, raise swing it and over into a barge uр and dispose it or place it into the barge. this particular photo in the background, see them starting to fill the barge on the left which rising. Iding, i, it's basically is empty, that's why it's riding so high up in the water.

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And the barge on the right, has already been filled, and it's waiting to be towed out to a disposal site. And it's many feet deeper, it's even deeper in the water because of the load of dredged material it's carrying.

dredging happens, where Once does the material qo? Sometimes sediments that get dredged contaminated and when uр are the sediment is contaminated it typically has to be handled at specialized facilities that can associated contaminants handle the with that material.

## DEPO RESOURCES

I want to really emphasize that's not ocean disposal. Ocean disposal can only be an option even, for material that's clean. It passes a variety of tests that we'll talk about.

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The good news is that sediments most really, nationally and probably most sediments that will be dredged in Guam are clean, clean enough to have several options. And under our regulations and Federal Regulations and the policies of most states and certainly the policies of Guam, whenever possible we want to see that material, even when it's clean, recycled in some way that we call beneficial it reuse. Wе want to see used in some productive way rather than disposed as a waste But often beneficial reuse projects anywhere. aren't available at the time a dredging project And when that's the case then has to happen. some other kind of disposal has to be sort of the next choice. And land or ocean disposal options are those next choices.

Ιn Guam, and in a lot οf Pacific Islands, the land option is very limited. There are a lot of concerns and impacts that

#### **DEPO RESOURCES**

happen if you're starting to fill other and some of the other impacts associated we'll talk about. And when that's the case, having ocean disposal option is quite important. It may be even more important than it is for projects. Ιt is mainland only an option It's one οf the options in though. your have the ability to toolbox to make sure you manage dredged material as best you can.

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So this is just a very brief flowchart. with Ιt starts when you have а need dredging, you have a project. One of the first is the sediments have to be tested to determine whether they're clean or contaminated. And again, most sediments are not contaminated, but when they are, there are options for beneficial still some reuse but it's much more limited. The sediments have to be managed very carefully, usually in some kind contained manner and specialized and in facility extreme cases you may be looking at the need for treatment.

On the other hand, when the sediments are clean, and again most of the volume of dredged material does end up being clean, then

#### **DEPO RESOURCES**

And, again, a lot more options are available. beneficial reuse is the first choice for various kinds of projects if you can get them 3 to line up properly with the dredging need.

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Habitat creation, we do a lot of that California. And lot οf in we do а beach nourishment with clean sand that comes from dredging projects. Dredged material is, depending on the physical characteristics οf can be great for construction fill. Ιf it's very silty, wet material, it's often not very good for construction fill but it might be good for habitat creation if you have such a need.

Ιf beneficial reuse isn't available, land disposal is another option and as is ocean again, Guam currently has disposal. But, ocean disposal option, so the toolbox for Guam is not complete. And that's really what we're here to start working on.

do have disposal Once you an ocean and probably you guys have seen kinds of things before, the dredged material is placed in the barge. In this case, this is a picture of a scow filled with dredged material

## **DEPO RESOURCES**

being pushed out to an ocean disposal site.

And so, the material is physically pushed out.

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An important thing to note here is that this barge is not a huge barge from ocean-going standards, but that probably is still holding about a thousand yards or more. And the equivalent of this, if it was being handled land and having to be re-handled from piece of equipment to another, that would be roughly 100 truck loads. And so, environmentally, if you don't have to do that, you're handling it once rather than 100 to move the same volume of material.

Well, when it gets out to the disposal site, these barges are split hull barges that typically used. split Split hull barges are like this, where the entire barge is hinged and the bottom just opens up, the entire hull opens and the dredge material in the barge will fall out literally in a matter of seconds. sort οf like a big dump truck But much more material being handled and the disposal is very fast. We've got a hundred trucks in that case worth of material in one minute probably being dumped. So, that's how

#### **DEPO RESOURCES**

you get it there.

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But when can dredge material go to the ocean, an ocean disposal site? Well, under the 3 Protection, Research and Sanctuaries Marine Act, that's our governing Federal Law and regulations for ocean disposal that are under that act. Again, as we said first, only projects beneficial use or something like that is the first choice. You have to look to those kinds of options first. And in fact, we cannot allow an ocean disposal permit to be issued if is an alternative that would have environmental impact and that would be available practical for that dredging and project.

Ι to emphasize that for want just There are lots of kinds of beneficial second. use, but in reality when it comes to matching dredging project with a beneficial it can be quite challenging. So logistics; it's not just a matter of cost, it's just a matter of chemistry, it's also a not matter of logistics.

So if, for example, the Port of Guam has a new berth that they'd like to build, the

## **DEPO RESOURCES**

Navy has some dredging that they're doing, just making this up entirely, in the past but there might opportunity to put those be an together, if kinds οf uses b. But the dredging, the navigation need for the dredging project has to happen, you know, this year and the permits for the fill, the new site to place that material aren't going to be ready for five years, those don't match up.

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So, the lesson is that we encourage and encourages beneficial first the law use but simply not possible all the time. So again we need something like an ocean disposal site to be able to manage dredge material and dredging projects when they have to happen in an environmentally appropriate way.

So if, again, there are no alternatives, then the materials still has to cleaned. And this chemical testing important. biological testing step is quite EPAdirects and has all to approve that testing, all the sampling that happens. Aand there's not only the chemical testing to show contaminated material that the isn't to degree that would be a problem in the

#### **DEPO RESOURCES**

environment, but also there's actually seven separate biological tests that get run.

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So, the ocean dumping regulations are actually some of the most stringent we have in terms of sediment quality and where thea material can go.

finally, where the dredge So, can material be placed? It's critical to understand that dredge material can only be disposed in the ocean at designated sites that EPA designates and that's, in fact, what this process is about. And we have very standards in our regulations for the kinds of things that we have to do to make sure we're picking the environmentally best location place even clean material. It still has to go in a location that's not too sensitive.

So specifically, these sites must be located in places that avoid interference with other important uses of the ocean and specially like things fishing. Fishing, navigation areas that, lanes, military areas, either for safety purposes or otherwise, have to just be off limits to us disposing of dredge material.

Also, the sites have to avoid

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significant environmental impacts as well. So beaches, shore lines, important habitats like coral reefs, the coastal zone in general, all these things are things that are important areas that we try to avoid when we're looking for where we can place a new disposal site.

And then finally, the regs actually also require that we try to use sites that were used in the past if possible just so that we're having cumulative effects οf mud being placed on the bottom in more than one place, unless those old sites really were not environmentally appropriate.

Okay. With that, that kind of brings us to Guam. We have this general approach for the kinds of things we do and avoid. Well, how does this all fit together for Guam? Allan Ota is going to walk you through a little bit of that and we'll get into more details. Thank you.

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## PRESENTATION BY ALLAN OTA

#### U.S. ENVIRONMENTAL PROTECTION AGENCY

MR. OTA: Thank you, Brian. Guam did have an interim ocean disposal site, however it

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expired in 1997. And beginning in today's or this year's site designation process, it would not meet the screening criteria.

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an existing need for dredging There's and the need covers a variety of facilities, existing portcourt, Navy and private facilities. And, you know, these facilities need periodic maintenance dredging, as already But also the need expands described earlier. further with possible expansions. So that would generate material during the construction phase as well as generate even more volume for maintenance dredging. And under the current management scheme, all of this material will have to go to land. So the need for an ocean I think, is very prominent and disposal site, kind of obvious for this island.

We've talked about this already, beneficial reuse is preferred in general but it's not possible for all dredge material from all projects, and I think we've already touched this, you know, on logistics and timing specific projects, may not allow this to happen.

Existing land options are limited and

#### **DEPO RESOURCES**

the land sites have their own environmental So, again, ocean disposal would be an impacts. important additional option for managing clean material for Guam. dredge And, again, the whole idea of, you know, let's complete the management toolbox for Guam.

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designation Α site typically begins something called Zone οf with а Siting Feasibility Study. And this study requires collecting existing information which allows us to do a few things here, including identify an disposal distance economic within this zone, identify areas to avoid including fishing areas, sanctuaries, important habitats like coral reefs, we've already talked about that, shipping lanes, military operating areas, name a few. And then once we've gone through that process οf identifying those areas to then you're left with that areas have not been eliminated, and these are the further that would be evaluated in an environmental impact statement.

So here are the results of the Zone Siting Feasibility Study that's been conducted this year in 2007, and I'll just run through a

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series of slides that show a succession of layers.

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And here's the first layer. It shows the navigation and coastal zone. And the next slide shows the military operating areas and And the next slide safety zones. shows the fishing resources and sensitive habitat areas. And the dots you see scattered about the Island the west, south and north fish on are attraction device locations.

added And then, finally, we've the economic disposal distance layer. And we've completed this, you'll see that there are two white areas on the map and these are the not been eliminated areas that have by initial feasibility study. And, you know, these are the areas will be proposing that we conduct further studies in and make our evaluation and hopefully identify ideal an disposal site within either of those areas.

This is a zoomed-in view of those two white areas. And I want to emphasize that any ocean disposal site that ends up being located would not encompass the entire area of either these alternative study areas. In fact, the

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disposal area would actually occupy a much smaller portion of either of those study areas.

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And the yellow circle depicts what we expect to be the disposal site location. In this case, in the lower site, lower area there, if that turns out to be the right spot.

And then we've done -- we've conducted preliminary oceanographic computer modeling. And the modeling has basically indicated to us that the sediments would fall to the bottom and occupy an area the approximate size, which is depicted by the gray circle. So just imagine that this disposal site would occupy a much smaller area within either of these alternative study areas.

It's also important to note that the dredged material that falling ends uр and occupying the seabed within one οf these designated areas would remain far off the coast of the Island of Guam. Again, we're addressing some of those impacts that have been described far as avoiding impacts as to the coastal zone et cetera.

The next step that we would be embarking on soon will be to conduct field

#### **DEPO RESOURCES**

studies within the alternative study areas. And these are going to be including a year-long oceanographic program that would be collecting data to characterize ocean currents and water properties. Ιn addition, there would be chemical biological baseline and surveys to sediment chemistry characterize the and also the biology including bottom-dwelling organisms and the fish in the water.

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the baseline Αt completion οf the studies, the idea is to analyze the data, consultation with the agencies and review, identify the best site within either of the alternative study areas. And the information will be incorporated into a n environmental impact statement.

Tentatively, we've identified three alternatives and these have also been identified in the Federal Register Notice and Public Notice. And they includinclude:e, site in either οf the designate one study areas, the northwest or the north, and then the third alternative is a no action alternative, continue which is to under the current management scheme with only land disposal.

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So, in summary, what's next? We expect field studies embark on οf to а year-long altogether, beginning in 2008 January and concluding in January 2009. Then the next step analyze all of the data, the existing data, as well as the data collected from field detailed evaluation of studies, and do a the then alternatives and compile these this information, incorporate it into a draft EIS, and the target is Spring 2009.

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We want to remind everyone that there are ample opportunities for comment during the site designation process. The yellow box indicates where we are right now. We are, you know, accepting comments during this public scoping meeting and during the scoping comment period.

After that, when the draft EIS is opportunities there'll be issued, two more public meeting and as well as the period. We're also going comment be consultation with all conducting our the agencies indicated there. And when the final is published, there will be a concurrent publication of proposed rule, and that will be

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another comment opportunity.

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The estimated end completion date this site designation is the end of 2009. And we'll be hoping to receive comments from you in a variety of ways. Give us verbal comments tonight, give us written comments. We've got the comment sheets that you've been told about already and we have an e-mail box that you can messages and comments electronically as send well as the mailing address indicated there for Ι reqular mail. And, again, just want remind everyone that the scoping comment period deadline is January  $11^{th}$ , 2008.

MS. CAPLAN: Thank you, Brian and Allan. Wе were planning now to take a 10minute break. There's so few of us here, maybe we can make it a 5-minute break. Is that okay? No reason to drag this out. One of the values having the 10-minute break was so that yeah, so just five minutes. We′ll see you in five. Thank you.

(Off the record from 7:00 p.m. to 7:12 p.m.)

MS. CAPLAN: Okay. Thank you, everybody. We're going to reconvene here. If

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you could please take your seats, appreciate it. So the way this is going to work is we're going to have Allan and Brian up front in the οf the room to answer your questions.

John Sato (phonetic) Wе have in the He'll be recording key themes or corner there. issues that we hear about tonight. And then we have David -- there he is. David MorrisMoore, the man with the microphone. Since this is recorded tonight and it will being be transcribed later bу somebody who's not here, we do need to capture everything on the microphone.

So, before you speak, David will call on you to speak. I understand that there's a gentleman who has another engagement and would like to speak first. So can we start with this gentleman, please?

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## PUBLIC COMMENT BY ED ARANZA GUAM ENVIRONMENTAL PROTECTION AGENCY

MR. ARANZA: All right. Good evening, my name is Ed Aranza from Guam EPA. I was wondering what type of training the Feds can

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provide the state employees regarding dredging and monitoring of dredge material and that type of activity.

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MR. ROSS: Sure. I can't tell if you can hear mе but okay. Thanks. Yes. a formal Actually, we don't have program set up, but I can tell you that, yes, we can help Actually, the with that. Corps of Engineers andin EPA nationally, do put on a training program called the Dredged Material Assessment and Management Seminar.

Usually every couple οf years, in the country -- and actually somewhere April, there will be another think in that's a four or five-day course in Sacramento. So that's a national course. In addition, commit particular can't to times or dates because of our travel dollar situation, but can tell you that a few years ago we came out helped put on some training for agencies about 404 and wetlands.

We could certainly look for an opportunity to do even a more personalized kind of training, more focused on the islands than this national seminar would do at some point

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with you all. And the types of issues that are covered in this training is basically a little bit about dredging itself, but it's mainly about how to sample sediments and the testing determine whether do to the sediment is suitable to be used for different uses like landfill or whatever disposal or like ocean that.

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So, yeah, April -- and I can make sure, if you leave us your e-mail address, I'll make sure that soon as the actual details come as I'll send you information about the April training in Sacramento. But also could we start a dialogue about whether we can get some more specific training out here, certainly by the time we have an ocean disposal site to which would be, you start using, know, 2010 before we're actually using one here.

Before we MS. CAPLAN: qo on speaker, I would like everyone to please announce their names to everyone, so we can all each And if know other. also, you're representing someone other than yourself, an organization, if you could mention that organization as well, we'd appreciate it.

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Thank you.

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#### PUBLIC COMMENT BY RICK REINS,

#### ENVIRONMENTAL ENGINEER

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MR. RAINS: Му name is Rick Reins Rains(phonetic), I'm an Environmental Engineer. Ι I'm here representing myself. have question. If you could bring back up the map that shows the two -- where you had the dots in the areas that you're going to study. You made a comment that says that you're going to avoid impacts to important habitats within these two And, what is found -- number 1, what is found at the bottom of the ocean in these areas at 6,000 feet and what studies are you going to do to find out what is down there and the potential impacts?

MR. OTA: The deep ocean environment typically is pretty nondescript. I mean, with exception of, for instance, in the the northwest alternative study area, there is this pinnacle located in the northwest part of the northwest alternative study area. You know, it's a feature where we might expect to find

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something, you know -- yeah.

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But, in general, in most flat deep fine grains, sediments, it's, you know, areas, you'll find typically not a whole lot in terms of, you know, large communities because of the There isn't a overall nature of the deep sea. lot of organic matter in general relative to, shore shallower know, closer into and you environments which may be, you know, may have sources of organic matter that would, you know, community larger supply a more robust οf organisms.

So, we're not really expecting to as much in comparison to what you'd find closer The type of studies that we'd to the island. described earlier in doing, as we've the doing, know, presentation, we'll be you sediment sampling to assess the chemical nature of the deep sea sediments. We'll be collecting samples of the sediments in the upper layers of the sea bed to determine, you know, what kind of organism we do find.

We basically expect to find mainly smaller organisms and not necessarily in large or high concentrations, but in any case, you

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know, the idea is to see what we could find out there. There might be features that you can't see on these generalized maps and we want to be able to make sure that we're not missing anything.

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Perhaps, I'd like MR. ROSS: to add to that too. little bit We will be just doing these studies and looking at the benthic community, the animals that live in the and figuring out exactly what they're like down but we'll also be doing fish there, trolls trawls at depth, to see what kinds οf larger organisms are living down there as well.

And, Allan said, we don't as really much expect to find too in these particular areas that's really unique, but that's actually the whole point of doing these studies. We're looking to make sure that, you know, we really don't know right now other than in general from literature what we expect at 7,000 feet deep in the mud. really don't know right out But we going to be the case? here, is Are we that going to find some hydrothermal vent, you know, on the site of this pinnacle? This area is a little more featureless. But in the north

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but that's the whole idea, is to make sure within these areas, is there anything that we don't know from existing information that we avoid? And if since need to we do, the disposal sites themselves would only take up about that much space, we have lot οf latitude to move them around and avoid things. And so, that's the whole point, is to do these studies and find the best place to avoid any kind of unique or sensitive habitats communities.

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### PUBLIC COMMENT BY CHIP BROWN EA ENGINEERING

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MR. BROWN: Yeah, my name is Chip Brown. I'm with EA Engineering. And if you go back to the previous map, please.

MR. ROSS: The overall?

MR. BROWN: Yeah, the overall. I see the two areas there, but it looks like there might have been a possibility for another area on the -- yeah, that area right there. Can you tell me why that was eliminated?

MR. OTA: Yeah. That's a good question

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and we've had a few other people who pointed that out to us. The main reason that that area was not eliminated from further study is because while as a crow flies, it would seem to fall in, you know, obviously falls within the economic disposal distance radius there.

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From economic standpoint, for an dredging projects taking dredge material -do you operate? Okay, here we go. There are these other exclusionary areas here previously identified for military operating areas safety zones and so forth. By the time dredge scow would be towed out and make south southwest avoid leg to the to these areas, the tow distance actually ends up exceeding the economic disposal distance.

goes without MR. ROSS: And to us it saying, but it may not go without saying to you "Well, hey, that, you know, this is open ocean, you know, a barge could go straight and that would be less than 20 miles." When we do site designations like this, we'll actually set up rules. It's a rule making that we do, comes from rule in law, and we would it, а actually make them stay outside of the military

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operating area and not be going through the official fish attraction device areas, and the safety zones.

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actually We've had scows and tugs caught by submarines. It happened in Southern California several years ago. Α sub caught, the tower of a sub caught the cable that was towing between, behind the tug up to the scow, caught it and pulled them right down think a couple of people died. It's a matter of safety, we would specify that the route that have to take to get to the disposal barges We would not let them go straight to site. that site for safety purposes. So, then yes, it becomes outside the economic distance then at that point.

Okay. Thanks. I think I MR. BROWN: have one more question. On one of the just "When can dredge material slides when it says, disposed οf in the ocean?" Ιt says, "Biological testing sediments subject are to for toxicity seven separate tests and bioaccumulation." Can you explain a little bit what those seven tests are?

MR. OTA: Yeah, sure. The tests are

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divided into two different types οf media. is a suspended phase, it's basically a There column exposure test and there're three water And then the other tests are of those tests. related to solid phase exposures, animals that are exposed directly to the sediments. And two involved tests or οf the test other two designed organisms are to assess the acute toxicity and then the remaining tests to potential evaluate the for chronic or bioaccumulation exposures.

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So altogether, you know, the tests actually the potential impacts from assess niches different and also different feeding types and it's basically a testing scheme that is designed to evaluate the potential for all these various pathways basically.

MR. ROSS: And one small bit οf elaboration well. on that as Not just the pathways but also the timeframes. The water specifically short column tests are So this is when the exposure test. sediment, you know, we're talking 6,000 feet οf water right? You're going to from the here, dump bottom of these barges and it's going to fall

#### **DEPO RESOURCES**

down and the heavier stuff's going to fall faster and closer and the finer stuff's going to spread out farther and stay in the water column longer.

So, the suspended phase tests are specifically look designed to at whether there's any toxicity or any problem to sensitive, usually planktonic type or organisms like that, might be exposed for shorter periods of time in a water column. Whereas the solid call them, the benthic phase test, as we toxicity and the bioaccumulation tests are much exposures and are looking for what happens, you know. B, because, frankly, most of the exposure is going to be to animals that are exposed to it for a long period of time on the bottom. So, we cover acute and chronic, we short-term and long-term and cover then we cover various, as Allan said, various different feeding types.

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## PUBLIC COMMENT BY COLE HERNDAN PACIFIC DIVERS CLUB

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MR. HERNDAN: I'm Cole Herndan from the Pacific Divers Club. Yes, I was wondering a

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οf number things. Back in 1975 August, tugboat Hamburg was towing out the 715-foot luxury liner, the Caribia, and Tropical Storm Mary spun up and they had to cut the cable and thing slammed into the breakwater. And they had to get a salvage team out here and cut 715-foot that luxury liner into 400-ton sections and lift it out with floating cranes. well, just wondering, what kind was οf preparations do you have, say, how far Typhoon Condition, say, 3 or so, that are going to be operating and is there any possibility that you would get caught and not know what to do with your load because you such a tight work schedule? that That οf the lessons they learned from one Super Typhoon Pamela, which end up destroying of the water craft, a lot of the ships, there's a couple of ships sunk up over there by Gabgab One called the Slidrey (phonetic), called the Peace Ocean. Because they found out after Super Typhoon Pamela hit in May 1976, that the harbor was not a good place to store your boats because the entrance is like 500 yards across and there's really nо good

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### **DEPO RESOURCES**George B. Castro

Court Reporter Tel.(671)688-DEPO \* Fax(671)472-3094 place to put those, that equipment. So what's your plan for all that equipment? And, surely we're not going to have another situation like the tugboat Hamburg that cuts its cable loose and you got the ship slamming into the breakwater and when --

MR. ROSS: Yeah.

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MR. HERNAN: -- obstructing, they had to get a salvage team out there because they were afraid that thing was going to obstruct. That's navigation.

MR. ROSS: That's a really, really good question. One of the things that's biq issue, for us, and it's the kind of thing we do talk about in the EISs for designating an ocean site, is, we're talking about ocean going going out into uncertain and rough equipment, conditions and accidents can happen and believe it or negligence can happen. And we actually do put a lot of thought into that sort of thing in the way our regulations work.

I put this slide up as a little illustration of that. Off San Francisco -- and what does that have to do with you guys, right? Well, it actually does a little bit. Off San

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Francisco, we have a deep ocean disposal site offshore that's actually 55 miles in almost 10,000 feet of water. One of the biq public concerns going to that EIS was just what you're mentioning. It's wait а minute, how or lot of concerns that well, there are a Ι can talk about, but you're going out on into the open ocean conditions. "We, the public, worried about a couple οf things. worried that you're going to go out in big waves -- and this is, by the way, all the This is National way out to here (indicating). Marine Sanctuary they've got transit to through. "

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"And so, we're afraid you're going to leaking or spilling the mud on the way. We're afraid that you're going to be, since through the traffic lanes with you're going fairly slow moving tugs and it's a busy these that we're going to have concerns collisions accidents especially and weather. We're concerned that you're going to have somebody cut a drift out here because they That's about a 20-hour transit out lose power. there."

#### **DEPO RESOURCES**

MR. HERNAN: Wow.

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MR. ROSS: And those are verv real world questions that you brought up. And what we have done on this particular site, we've put a lot of thought into it so it is just sort of operational safety kinds of things. It's not safety for the operators, that's just safety for the environment important, but And so one of the things that we worked well. out in San Francisco for this site is that they can't even begin a trip out to the disposal site if the sea state is above a certain site wave size.

MR. HERNDAN: Right.

if they --MR. ROSS: And literally every -- in fact, let me show you one other slide real quick. Every tug, every single trip that goes out to the disposal site has to go through a checklist before they can even leave. In that case, part of it is, it happens that in San Francisco it's a 16-foot sea with, I think, a 9-second or less period because then the seas are too big and too steep and you're going to start spilling material. And we don't want spilling through the sanctuary. They can't

#### **DEPO RESOURCES**

even start. Their tracking systems have to be working. They have to have checked a certain weather buoys offshore to look at the sea state predicted over the next 24 hours.

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So, we work out a lot of that stuff and we end uр having some fairly conservative that they don't even requirements SO go out when it gets, when it's knowingknown, you know, we know that it could be dangerous. But, you sugarcoat this, accidents still know, I won't happen at sea. We've had a tug go down and the good news is (no one died) and we've had some leak through the sanctuary. Some barges that's negligence. And when it's negligence, enforcement EPAtakes actions. And we've issued some big fines to people who are not doing everything they should do to avoid these kinds of problems.

But, occasionally there accidents are that really are accidents. And the good news going back all the sediment to testing stuff, if there is a barge that's lost or for safety reasons has to cut its load or something clean like that, we know it's going be to material chemically. It's going to have some

#### **DEPO RESOURCES**

physical impact perhaps, depending on where it lands and somebody's going to be responsible for that if it's significant but it's at least going to be clean material.

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when you add all these things up we've actually had a pretty good track record manage this kind of thing. being able to But part of is just that it's avoiding the it things that you can avoid, and that tug that got clipped bу the sub down in Southern California taught everybody some lessons about that kind of thing.

So, those are really good questions. Now, I think, if I can say one more thing. You also asked about equipment. Anytime you have a site that's well offshore disposal in open conditions, ocean Guam or San Francisco, little, tiny, mom and pop marina-type barges be often not what's going to safe So it's going to be, tend to be larger equipment, larger tugs and again we require the vessels to be certified and that sort of thing.

But, it's a -- so it's not the answer for everybody. You know you can't just go out there in a little boat on a Saturday and do

#### **DEPO RESOURCES**

1 this. But it should be helpful for managing dredged material for a lot of larger projects. 2 MR. **HERNAN:** The thing was that most 3 ships if they came they get out of port because 4 Harbor is not a good place to keep your 5 in during typhoons. That was the lesson 6 from Pamela. Many ships, in fact there's a USS 7 Topoa --8 MR. ROSS: You've got one on the reef 9 10 right now. You've got a barge in your area --You got USS Topoa, the US 11 **HERNAN:** Navy tugboat, the YTB 419, that sunk right off 12 Reserve Craft beach during Pamela. 13 MR. ROSS: Yeah. 14 just wondering 15 MR. **HERNAN:** And I was if they try to get that equipment out to sea 16 away from the typhoon or exactly what do they 17 do with that? 18 MR. ROSS: Well, when its 19 dredging 20 equipment -- it's probably pretty questionable where the safest place to put it. 21 Yeah. 22 MR. HERNAN: Right. MR. ROSS: Ι don't know whether 23 offshore, on a flat barge with a derrick that's 24

#### **DEPO RESOURCES**

200 feet high is the place to go, but --

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MR. MOORE: Thanks. The type οf dredging that's going to happen most likely for some of the -- particularly for some of these larger projects, is going to be mechanical dredging. it's So, going to consist οf basically a crane on a barge.

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If weather predicted like a typhoon is actually demobilize that coming in, they can equipment off the barge. And so, basically, you're ending up with a flat barge that you're going to have to find a place to tie that up during the storm. But as far as the equipment that is used excavate to and everything else, they can that off get the barge and it's towed away some place.

MR. ROSS: This is a pretty good size equipment, I'm showing the picture here; a flat barge and a large crane that can be rolled off. But a smaller, you know, a smaller equipment is often used on smaller projects as well, but I think that's -- yeah, like anything else in terms of maritime safety that, you know, that the operator needs to be on the boat too.

MR. HERNAN: There's an excellent documentary done on the salvage of the Caribia

#### **DEPO RESOURCES**

the Army Corps of Engineers. And done by if pull the internet, you you qo on can up Caribia. Excellent information on that. It's just fascinating, the salvage work they did on I've seen that documentary many times that that's how I remember all these names and facts and dates.

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MR. ROSS: That's great and we've got it. We'll make sure we take a look at that stuff. Thank you.

And, let's see, MR. HERNAN: one other thing. Some of those areas, I've dove out there in the harbor, I've come across World War Any chance you -- you'll be a --II ordnance. and even found a nice big huge Japanese anchor, which unfortunately was right at the end of the We were diving deep about 130 feet down dive. and didn't have the time to put a float on it like that, just anything saw it in distance. But, you know, not too far off there -- out there, out from hotel warfare (sic) where I've seen two, what look like two depth They had like tie points for charges. wing or something and a wheel. I think -- and Ι looked at a book on ordnance and it looked

#### **DEPO RESOURCES**

very similar to that.

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MR. ROSS: Well, in general, things like unexploded ordnance and frankly just any other kinds of debris when we're working around ports and frankly when we we're working around anywhere, it's an in Pearl, Navy bases issue It's not unusual it's an issue in Long Beach. the act of dredging and especially if that in it's an expansion project that you're deepening area, deeper than it's been, you know, maintained to. Maintenance projects usually where every year or every two years whatever they go in and they just skim it off down to same authorized depth every time. You usually don't see a whole lot of debris unless it's something they just dropped.

But debris in general is something that is issue especially these an on new construction deeper work projects and in certain areas. UXO is an issue. We've dealt with this quite a bit in San Diego and in Pearl and -- you know, there's no one answer other than, you know, when we do the upfront surveys looking for that and things, we're kind thing. But even then, occasionally, something

#### **DEPO RESOURCES**

unexpected comes up and so debris management 1 plan, every project has to follow what's called 2 a dredge operation plan. And to the extent 3 there's any concerns in general about the area, 5 we'll make sure that and the Corps Engineers make sure that there're provisions 6 if 7 for what you do you come across anything like that in the bucket when you're bringing it 8 It can be a real safety issue and it's a 9 up. 10 real world thing. Not only that, but part -11 MR. HERNDAN: 12

MS. CAPLAN: Excuse me, sir. These are great questions, and they're wonderful, they're educational for everybody, but it would be kind οf nice, would you mind if we shared the microphone with someone else, to give everybody a chance to speak. Thank you.

MR. HERNDAN: Okay.

MR. ROSS: We can make the rounds a few times.

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# PUBLIC COMMENT BY BOB SHAMBACH ENVIRONMENTAL CONSULTANT, EA SCIENCE & TENCHOLOGY

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#### **DEPO RESOURCES**

1	MR. SHAMBACH: I'm Bob Shambach. I'm
2	with the EA Science and Technology here on
3	Guam, Environmental Consultant. Just a quick,
4	I do have a couple of questions, hopefully
5	they'll be quick though. I noticed that
6	there's a zone of siting feasibility study that
7	was done in September '06. I was wondering if
8	that's posted on your website or is that
9	available electronically or is that even of
10	interest for something like this?
11	MR. OTA: All right. You're referring
12	to a zone of siting feasibility study
13	MR. SHAMBACH: Study. It say's that
14	the final report was done September '06. Is
15	that right?
16	MR. OTA: Was that the date?
17	MR. ROSS: Yeah.
18	MR. OTA: Okay. Okay. I was just
19	momentarily confused. Yeah, okay. Yeah, it is
20	available. It's a final document and we, you
21	know, we hope to have it up on a website, which
22	we haven't created the link yet, on our EPA web
23	page. But we do have copies available that we
24	could supply on CD.
25	MR. SHAMBACH: Okay. Thanks. Next

#### **DEPO RESOURCES**

question. How long would this disposal site be permitted or is it a permitted site? What's the length of use that you foresee?

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MR. OTA: Typically these site designations are good for 50 years.

MR. SHAMBACH: Okay. And then a follow As part of the ZSF or that up to that then. siting feasibility study or the EIS, are there going to be estimates on your usage, say over a 10, 20, 30, 50-year plan, as far as volumes that, worst case scenario, volumes that you would be dumping out here?

MR. OTA: Yes, there is. In fact, zone siting feasibility study incorporated what we think were worst case scenario volumes for projects that could potentially be using the you know, should beneficial site, reuse, you options not be available because know, οf logistics or timing or whatever. So those were considered.

MR. ROSS: Let's iust add to this little bit. The modeling that was done for the initial information that gave here we and the the size οf disposal showing site, was actually based on the numbers we were assuming

#### **DEPO RESOURCES**

in this zone of siting feasibility study And that was, in this case, this report. depth position model that showed, in this case, circle is where it's the gray you have centimeter of depth position, 1 centimeter or more, less than that, you really aren't seeing that's the 1-centimeter circle it, but so after a million cubic yards being dumped in one year.

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And so, that San Francisco site showed you for example, because of the needs in San Francisco Bay, we designated that for about million cubic yard per year maximum. So the EIS we did, that was our worst case, worst reasonable case. And so we evaluated the that worst case volume and modeled impacts of floor the depth position on the sea and all that kind of thing.

that's the So same approach we Whatever we see as the worst case volume what evaluate for and make becomes we significant impacts of that volume there's no or where the best place to put that much volume is and then anything less than that is going to have even less impact.

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MR. SHAMBACH: Mr. Ross, so what you're 1 saying is, whenever you get the -- you're going 2 to choose only one area; you're not going to be 3 dumping everywhere within that boundary? 4 You're going to choose one area that is the 5 area? 6 7 MR. ROSS: Absolutely. Thank you for having me clarify that. We have two different 8 study areas to look within and -- you know, as 9 we're kind of showing here, it might be in one, 10 the other, it might be 11 might be in in different corner of one or the other, but we 12 are only designating one site in the overall 13 best place environmentally within these study 14 15 areas. So the places that we have, the circles 16 here on the graph aren't actual, they're, you 17 know, conceptual, but that's the idea. There 18 would be one somewhere in one of those sites. 19 20 That's the best place. 21 PUBLIC COMMENT BY JESSE ROSARIO 22 FISHERMAN AND RESIDENT OF GUAM 23

#### **DEPO RESOURCES**

MR.

name is Jesse Rosario.

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ROSARIO:

Hi,

good

evening.

I'm a fisherman and I'm

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a resident of this island for many, many years. I guess one of the things is -- this is still a scoping meeting so you're looking at alternatives to try and identify sites for a staging area. Have you ever considered the Mariana's Trench?

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MR. ROSS: Thank you. That's a very good question. And we've actually have heard people before say that kind of thing. And as you all know better than me, the trench (indicating) on the Pacific side is deepest spot we've got in the world. The reason we're looking on the west side of the island, and we're sort of constraining our look just to the west side of the island here inside this circle, has to do first with economics, of how expensive it is for people to tow. You add more and more miles and it gets expensive for the project whether it's a port or a marina.

And -- but, I will say this, if being, through our studies and uр all your comments and working with you all, if turned out that there were significant impacts in using either οf these areas, these are seven already six or thousand feet deep, and

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we're thinking there won't be any big impacts, we're going to find when we do our studies, but if there were, if found, we you know, completely unique habitats there, Ι can tell you we'd be having to start from scratch and we'd be having to look at a bigger circle. And that bigger circle would, in fact, have impacts on other projects that would be, you know, some people simply wouldn't be able to afford to use it and then you're stuck back on land again and with land impacts of those.

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So, we're going to take our first look and in our experience we think environmentally think find we probably, we we can environmentally acceptable spots within this distance. But if not, if the EIS evaluations, and it's got to be an honest evaluation, and we're looking you, all of you, to help us to that tell if we've missed review and us anything big, but if there were just horrible impacts that we don't know about that we find in those areas, we have to look farther.

MR. ROSARIO: I got another question, basically on the same topic. The issue of, you know, when you start to collect all these

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dredging, this material, obviously Guam doesn't have the land mass to store this extra soil. about, know, every What you year we get shipping, large ships coming in from foreign country Korea and all that, bringing for our golf sands that are used courses. Obviously, this is not going to be very costeffective for the government, but environmentally it'll be safe and that's who you are as the EPA, and having it shipped to somewhere like in the dessert of Nevada, out of island. Because it's, you know, there's some soils that are contaminated caused by the I think it's only fair that we don't military. have to add to the problem but try and rectify, know, don't compound the problem that we have now because Guam obviously has a lot οf especially with the dumping sites. problems if additional dumping we create an sites it's just going to compound the situation, so. MR. ROSS: Yeah, Ι appreciate comment. I think we're going to make sure we catch it there and we've got it on here too. The idea that we have is that material that is contaminated, if it's too contaminated

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### George B. Castro

Court Reporter Tel.(671)688-DEPO \* Fax(671)472-3094 to put back in the water, something else has to happen, and I'm not going to sit here and tell you that that something else couldn't be Nevada In our earlier slides, when it in some cases. gets to really extreme levels of contamination, serious with something has to happen that stuff. It could be treatment or something else.

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But, the ocean sites here would not be dumpsites for just anything or just anybody. They would only be for clean material and only that clean material can't be used something good on the island for some So, you know, the one thing I would say thing. find when is I hope you would you read reports that you don't have to worry that we're dumping contaminated material there.

But it still leaves the real serious When find contamination question: you do material, contaminated material, how you best handle it when you're on an island that's lot of other problems? already got а That's still a real serious question that's still out there. And, having these disposal sites will not solve that problem, you're right.

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MOORE: I think we have some more MR. 1 back here. 2 3 CONTINUED PUBLIC COMMENT 4 BY CHIP BROWN 5 EA ENGINEERING 6 MR. **BROWN:** I'm looking the 7 at beneficial reuse priority slide. 8 When can dredged material be disposed of in the ocean? 9 MR. ROSS: Plan. You said plan, right? 10 MR. **BROWN:** Yes, correct. I'm sorry. 11 Chip Brown with EA again. 12 (attempts to look for slide) MR. OTA: 13 14 MR. ROSS: There we go. BROWN: It says, "Ocean disposal is 15 if allowed alternative 16 not an less environmental impact is available." What 17 organization makes the determination whether 18 19 less environmental impact is? And, you know, everything 20 assuming that is clean and that, I can't everything like imagine 21 much environmental impact with dumping in the ocean 22 the clean materials. I'm assuming that running 23 a hundred dump trucks across the Island would 24 definitely have a higher environmental impact.

#### **DEPO RESOURCES**

So, I'm just kind of wondering who makes that determination.

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MR. ROSS: Every project needs to, before it gets allowed to go anywhere, needs to go through an alternative analysis. And those οf exactly kinds things are the kinds οf questions to ask.

What this really means is, if there is something that's better to do that's available beneficial. affordable, something Let's let's imagine that for a moment, you're say, dredging an entrance channel and you're getting clean sand out of it, no contamination and it's sand, EPA's rules and regulations, and just CZMA I'm sure, and every, all the agencies on Guam would say, "We need that on the beaches. That's a resource. That should not be dumped at sea." We're going to make sure we do everything to find an opportunity to reuse that sediment. Okay? That's kind of an easy one.

Rarely do we end up dumping clean sand anymore anywhere in the country, anymore, offshore, because there's almost always some beach nourishment use or something like that or aggregate for making concrete, whatever.

#### **DEPO RESOURCES**

It gets a little more complicated when the sediment is more mixed, if it's siltier, if it's got, you know, maybe a little bit of contamination and it might not be good for this but it might be okay for that or the salt content's too high.

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But more important, or not more important, but more often the driving factor is what alternatives are available. Ιn other site to take this stuff words, is there a to already got a permit? if that's Otherwise, you're -- I think I just broke this mic. Is it still working? Otherwise, the idea here is if you're, generically a particular that beneficial use, yeah, it's available. It might be practical, you might have people who know how to do it, you know, on the island. But if the site isn't permitted, if it doesn't match up in the timing that the dredging need has to happen, then it may not be actually available. It might not be practicable.

If you're familiar with the Clean Water Act Wetland Regulations, it's the same term "practicable." It means in the law, available and capable of being done after taking into

#### **DEPO RESOURCES**

account cost logistics and technology in light overall project purposes. There's of the But what it really means is, can quote. you for this project? really do it Ιs it affordable? Is it doable technologically? And sometimes, even then, sometimes it would have If you're taking 500 trucks greater impact. pass past a school, if the infrastructure going to be ripped up by the trucks, if there's the on other hand, there are sometimes places where you can barge the material and put it on a beach too. But, it's all case-by-case is what I'm saying.

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And so, every project, when it goes through the permitting project process, before it can be dumped in the ocean, we make them go through and look for whether some of these reuse alternatives are available before they get approved.

So, they typically have their own NEPA process. They certainly have their own Corps of Engineers and EPA permitting process and as well as, you know, GovGuam. If it's going to go upland, they've got theat solid waste process to go through. So, it's not just up to

#### **DEPO RESOURCES**

the person who wants to do it. There's a lot of controls on what they get to do.

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MR. **BROWN:** It sounds like something that would be pretty cost intensive then. Ιf someone actually decided they wanted some οf this material, they would have to qo through all these process. I'm envisioning like a golf course or something like that that wanted to be They would have to go through started in Guam. all these permitting process to be allowed to begin with. But if there was a conflict where maybe the dredger, the Navy, or the Port wanted to dispose the material in one certain way, the other person went through all their permitting and got the permit and they couldn't come to terms, maybe -- who makes that determination if a situation like that comes about where someone wants the material?

MR. ROSS: Uh --

MR. BROWN: Do you see where I'm going with that?

MR. ROSS: I know exactly where you're going, and we do run into those circumstances at times and it's difficult. There isn't a straight answer to that. Sometimes it comes

#### **DEPO RESOURCES**

down to money and whose money and who's being Part of the -- one of the tenets reasonable. of the law though, is that if you're going to place material at somebody's property it has to willing landowner, right? Unless the government's going to come in and condemn that land and take it over, and in which case we'd have to pay you, right? We don't do that, you So, you're right, there's got to be a meeting of the minds.

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that if Now, one thing can be done region and maybe people people in а on the island together were to get and start, you all know, the agencies and the public and everybody start a process, a dredge material management plan-type process where you all work together upfront, not on a project by project basis, but in a planning basis to do just that. To get some sites established.

San Francisco Bay, we've -- for the last 15 years, we've been doing just that. And so, we have regional sites setup. We've been dealing with just some of those issues, because if you don't deal with those issues for the whole community, then you're down to what you

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just said is, you know, this landowner and this dredger and if they can't make an agreement on how much it's going to cost and what day it's there and all that stuff, going to be it doesn't matter twhat the permit say, it can happen.

So, getting together and getting a big plan in place to maximize beneficial reuse is a fantastic thing for communities to get together And it gets the fishermen involved, it and do. gets the dredgers involved, it gets the local politicians involved. When you get everybody in agreement, here's the magic, then you go to Congress. Okay? I mean that's what happened San Francisco. When Congress saw that we had the environmental groups, and the fishing and the labor groups all groups, backing the same alternatives, the same plan, we got the money to do it. But in the short run, before you get all that set up, we still have this where we're still going process to not people dump anything in the ocean if there's a use that we can make them get the material to that everybody can agree inon.

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#### DEPO RESOURCES

#### CONTINUED PUBLIC COMMENT

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MR.

really good and

ROSS:

#### BY JESSE ROSARIO

#### FISHERMAN AND RESIDENT OF GUAM

MR. ROSARIO: You know, you're doing a great job in trying to promote the awareness of this proposed site in our area.

The problem, I mean, my question is, you know, you're looking at finalizing the EIS statement in 2009, looking at your slides this I was wondering, are you going to afternoon. more of continue to do these meetings, like different sides, different villages, having getting a lot of the, you know, maximizing the amount οf people to participate and their ideas or comments or suggestions opposing what you're doing? Because obviously you look around here, we have less than a dozen people, unfortunately. But, if it weren't for evening that we had down at the Fisherman's Coop, I would have never have known about this meeting. is, So, mу concern how much effort are you going to place in having this awareness program?

#### **DEPO RESOURCES**

Thanks very much.

important and very fair thing

That's a

say. Wе didn't do as good a job as we should have done and needed to do to get the word out before we even here, even came for scoping. The only good news I'll say about this is that this is the very beginning of the So, there wasn't a whole lot to hear process. before this anyway.

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But as far as getting the word out and getting people to be able to come and I think the idea of us going more actively around, we saw more people like when we met you the other night, by going around a few places, and by far than have come here tonight when we put a newspaper ad out, right? For people to come tonight.

So, when we come back through in early '09, when we actually know -- then we'll have a document for you to look at and chew on and about, about whether it's vell at us good enough. Wе will come back out and we'll certainly look into -- well, first off, we're going to do a better job of making sure you all way earlier when it's going to happen. know I think what we'll certainly, we'll look But into weather whether and how we should have,

# **DEPO RESOURCES**

you know, a series of meetings and where, and when. And maybe we can work with you on that when we're getting close. And -- I'm not -- thank you.

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Exactly, and we'd love to -- it is hard you know, there are so many meetings going out here with so many different issues and many different agencies to find the time that works for everybody. But I can tell you, we will definitely make a much more effort when we come back out here with You'll already have the document and document. you'll be able to hopefully have already, you know, be kind of primed and we'll make sure we get to you better next time.

MR. HERNDAN: Are you talking --

MR. ROSS: I'm sorry?

MR. HERNDAN: I thought KUAM did a very good job in getting the word out.

MR. ROSS: They did? Good. And I was, yeah, we didn't know if any press was going to be here, but I'm just glad that those of you who heard about it and came. We do, really do appreciate it. And we have been able to meet with several other people in separate meetings,

# **DEPO RESOURCES**

but really, we need to hear from the community and we need to hear more.

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So, I really hope you'll all comment to us more, maybe think about this a little more. Give us ideas about, you know, take the handout so you can kind of think about it when you go Play with the poster in the back, you know, with the magnets, but write to us and or e-mail us or call us and let us know any thoughts you have.

But, we will be starting here this next doing the actual studies οf collecting year information about the actual areas we're going to go down talking about here. We're 6,000 feet and start figuring out what's actually there and then we'll really have to talk to you about when we something more come back in the next year.

MR. OTA: Just to elaborate on what Brian just talked about. What Ι would encourage you to do is to spread the word. know, we've got -- if you can, you know, take copies of the yellow sheet with you, there's a mailing address, there's e-mail address, an there's a project e-mail address that you could

# **DEPO RESOURCES**

be -- you could use. You could tell people to 1 send us an e-mail message to, you know, asking 2 us to get on a mailing list and, you know, it's 3 much better if we get as many people involved 4 to make sure we're not missing anything. 5 bу all So, you know, means take 6 advantage of the sheets we have here and spread 7 the word and make sure people contact us. 8 9 we're more than willing to, we're more know, 10 happy to, you include people in the mailing list and involve them in the process. 11 MS. CAPLAN: It's beginning to look 12 like we don't have any more questions. Is that 13 true? Well --14 Well, why don't we say this, 15 MR. ROSS: I mean it's 8:00 now, which is how late we said 16 we would go. Why don't we go ahead and sort of 17 make it informal. 18 19 20 (Public Scoping Meeting concluded at 8:00 p.m.) TUMON, GUAM, THURSDAY, DECEMBER 6, 2007. 21 22 23 24

# DEPO RESOURCES

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1 2 3 6 7 8 9 REPORTER'S CERTIFICATE 10 11 12 I, George B. Castro, Court Reporter, do hereby certify the foregoing 66 13 pages, as corrected, to be a true and correct transcript 14 of the audio recording made by me. 15 Ι do hereby certify that thereafter 16 the prepared 17 transcript was bу me or under mу supervision. 18 further certify that I direct 19 am not a 20 relative, employee, attorney or counsel of the parties, nor direct а relative 21 employee of such attorney or counsel, and that 22 23 I am not directly or indirectly interested in the matters in controversy. 24 testimony whereof, I have hereunto 25 Ιn set

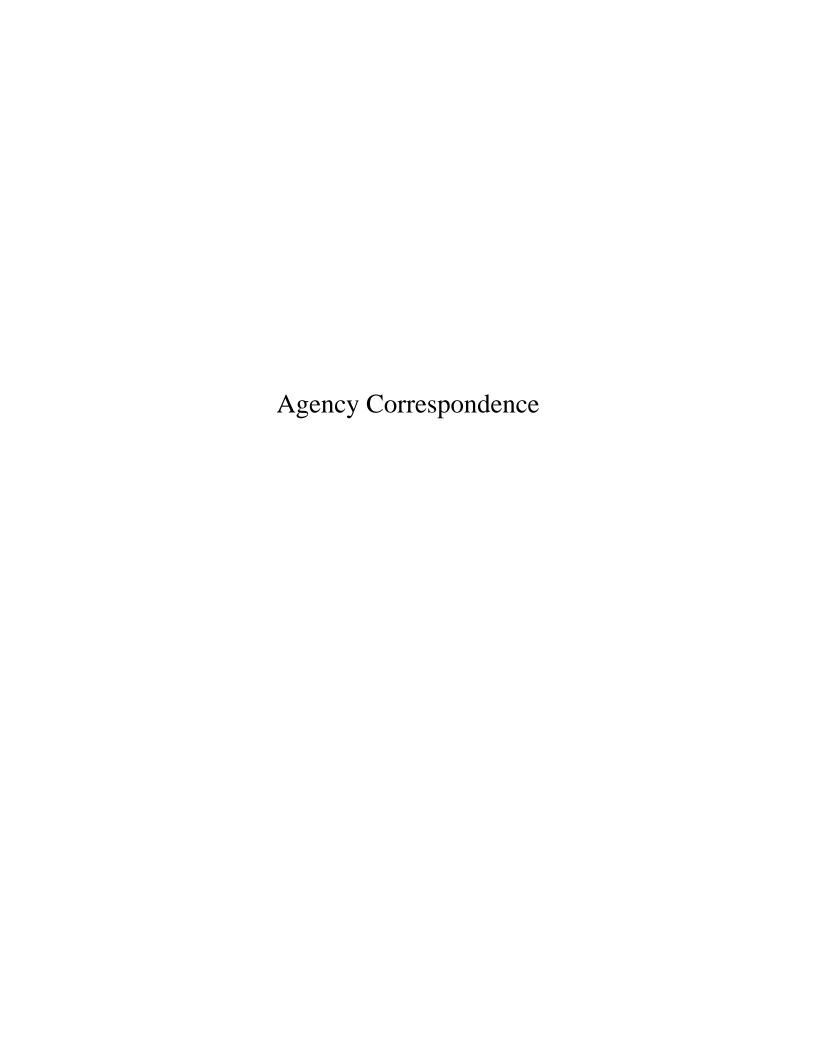
#### **DEPO RESOURCES**

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# **DEPO RESOURCES**





#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### REGION IX

# 75 Hawthorne Street San Francisco, CA 94105-3901

JAN 0 8 2009

Lt. Colonel Jon J. Chytka, Commanding Officer Department of the Army U.S. Army Engineering District, Honolulu Regulatory Branch, Building 230 Fort Shafter, Hawaii 96858-5440

Dear Col. Chytka:

The United States Environmental Protection Agency (USEPA) Region 9 requests your formal participation in preparation of an environmental impact statement (EIS) for the designation of an ocean dredged material disposal site (ODMDS) offshore of Guam, in accordance with the National Environmental Policy Act (NEPA) Regulations for Cooperating Agencies at 40 CFR 1501.6. We expect to prepare the first working draft of the EIS by April, 2009 and hope to conclude preparation of the final EIS by January, 2010. Your participation will be critical to ensure a successful NEPA process and ODMDS designation decision.

As a cooperating agency, the USEPA requests your participation in various portions of the EIS development as may be required. Specifically, we ask for your support as a cooperating agency by:

- Responding, in writing, to this request within 30 days indicating your point of contact;
- Providing comments on working drafts of the EIS within 30 calendar days;
- Responding to USEPA requests for information as timely input will be critical to ensure a successful NEPA process; and
- Participating, as necessary, in meetings hosted by the USEPA for discussion of EIS related issues.

Should you have questions, please call me at (415) 972-3572 or your staff may contact Allan Ota, Regional Ocean Dumping Coordinator, at (415) 972-3476, email: ota.allan@epa.gov.

Sincerely,

Alexis Strauss, Director

Water Division



### DEPARTMENT OF THE ARMY

U.S. ARMY CORPS OF ENGINEERS, HONOLULU DISTRICT FORT SHAFTER, HAWAII 96858-5440

MAR 04 2009

Regulatory Branch Engineering and Construction Division

Ms. Alexis Strauss Director, Water Division U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105-3901

Dear Ms. Strauss:

This letter is in response to your January 8, 2009 invitation for the U.S. Army Corps of Engineers to serve as a cooperating agency in the U.S Environmental Protection Agency's (USEPA) preparation of an Environmental Impact Statement (EIS) for the designation of an ocean dredged material disposal site (ODMDS) offshore of Guam. As a Federal agency with jurisdiction by law, the U.S. Army Corps of Engineers (Corps) appreciates your efforts to seek our early involvement and obtain our technical input regarding the Corps' regulatory responsibilities pursuant to Section 10 of the Rivers and Harbors Act of 1899, Section 404 of the Clean Water Act, and Section 103 of the Marine Protection, Research, and Sanctuaries Act. Accordingly, the Corps is pleased to serve the USEPA as a cooperating agency in the EIS process.

My point of contact for this project is Mr. George Young, Chief, Regulatory Branch, (808) 438-9258. My liaison on Guam will be Mr. Francis Dayton, (671) 339-2108. A copy of this letter will be sent to Mr. Frank Dayton, Guam Regulatory Field Office, PSC 455, Box 188, FPO, AP 96540-1088.

Sincerely,

Jon J. Chytka
Jon J. Chytka

Lieutenant Colonel, U.S. Army

District Engineer



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

# 75 Hawthorne Street San Francisco, CA 94105

January 9, 2009

Bill Robinson Pacific Islands Regional Administrator NOAA Pacific Islands Regional Office 1601 Kapiolani Boulevard, Suite 1110 Honolulu, H1 96814

Dear Mr. Robinson:

The U.S. Environmental Protection Agency (EPA) Region IX is preparing an Environmental Impact Statement (RIS) for the designation of an ocean dredged material disposal site (ODMDS) offshore of Guam. The site will be selected as part of a long term management strategy for Guam and will provide an additional option for management of suitable (clean or nontoxic) sediments dredged from Apra Harbor as well as other coastal areas in Guam that may need to be dredged. The proposed action will involve only the designation of the site itself; before disposal its permitted, dredged material must be evaluated in accordance with the Manne Protection, Research and Sanctuaries Act of 1972 and its implementing regulations and guidance. Historically, all dredged material generated by Navy and Port Authority of Guam (PAG) projects has been managed on island, either stockpiled in upland dewatering sites or beneficially used. There is an expected shortage of capacity on island to accommodate the anticipated volumes of dredged material over the next 50 years. An ODMDS provides an important management option for dredged material that is suitable and non-toxic, but for which other management options are not practical.

The proposed alternative ODMDS's are outside of the coastal zone of Guam, located approximately 9 to 12 nautical miles north or northwest of Guam, in water depths ranging from 2,000 to 2,700 meters. The two study areas (Northwest and North) are delineated on the enclosed map. In the draft EIS, which is scheduled for release in Summer 2009, EPA will identify candidate site within these study areas and will choose a preferred alternative site. Dredged material disposal operations at these offshore locations are expected to result in temporary localized perturbations; these impacts are expected to be insignificant over the long term. Dredged material disposal operations at these locations offshore of Guam are not expected to result in significant adverse impacts to the coastal zone of Guam, including any shore areas. Compliance monitoring will be implemented in accordance with a site management and monitoring plan to ensure compliance of dredged material disposal operations with site use requirements, including proper disposal at the ODMDS and no leaking of dredged material through the coastal zone in transit to the ODMDS.

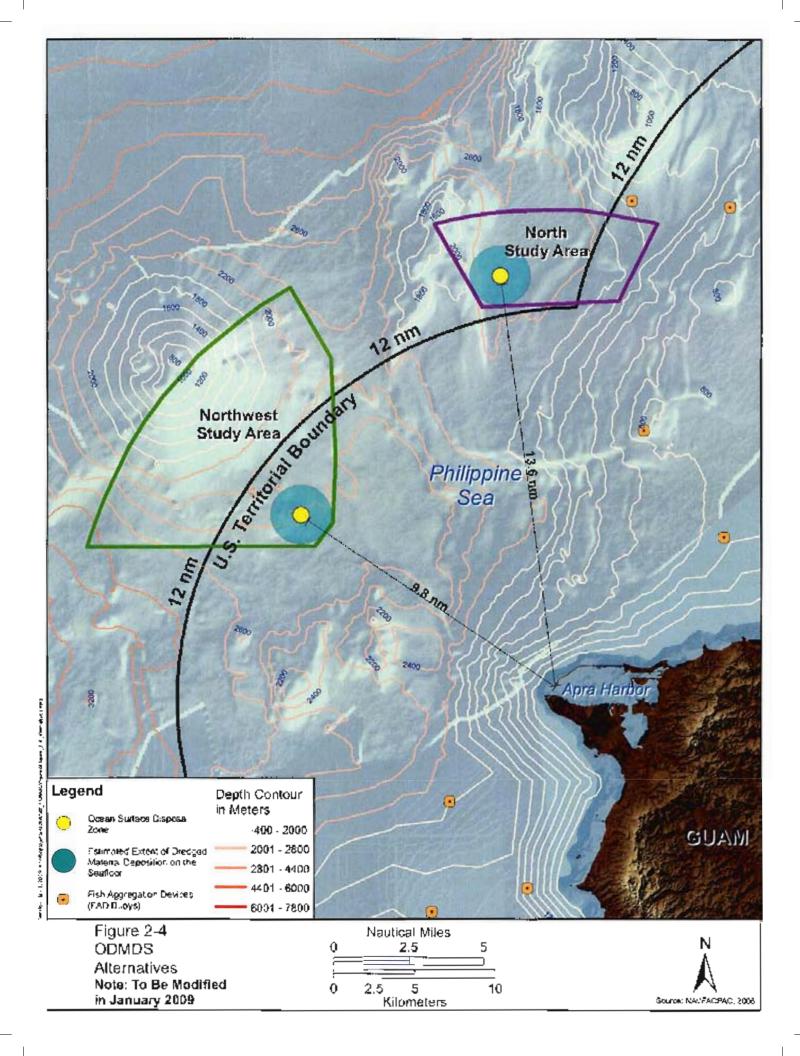
In accordance with Section 7(c) of the Endangered Species Act, please advise EPA of the presence of any listed, or candidate, threatened or endangered species in the vicinity of the two study areas identified above. In addition, please advise EPA of any critical habitat for those species which may be impacted by the proposed action. Similar requests have been forwarded to the U.S. Fish and Wildlife Service. EPA would appreciate your response prior to March 31, 2009. Please direct your species advisory information as well as any questions or requests for further information to Allan Ota (ota.allan@epa.gov; phone: 415-972-3476).

Sincerely,

David W. Smith, Chief

Wetlands Regulatory Office (WTR-8)

Enclosure:



Donald Hubner <Donald.Hubner@n oaa.gov> To

Allan Ota/R9/USEPA/US@EPA

03/20/2009 03:01 cc

PM Jayne LeFors

<Jayne.LeFors@noaa.gov>, Danielle

Jayewardene

<Danielle.Jayewardene@noaa.gov>

Subject

Guam ODMDS NMFS ESA-listed Marine

Species and Critical Habitat

### Aloha Allan,

This e-mail is in response to Mr David W. Smith's January 9, 2009, letter requesting a species list for the proposed Guam ODMDS, and announcing the EPA's intent to conduct and EIS. My response covers 3 topics: the species list, ESA consultation, and the EIS.

\_Species List\_: For a list of marine species protected under the ESA in the Mariana Islands, please go to our ESA Consultation webpage at http://www.fpir.noaa.gov/PRD/prd\_esa\_consultation.html. and scroll down to the species list section, where you can download a pdf of the Marianas species list. Whales and pelagic turtles such as leatherbacks are the ESA-listed marine species most likely to be impacted at either of the two sites proposed for the new ODMDS. Unfortunately, I have no specific information about animal distribution or habitat use in those areas. It seems reasonable that sperm whales may forage in or near these

areas, and that other whale species and turtles likely migrate through the near-surface waters.

\_ESA Consultation\_: I notice within the first paragraph of David's letter that the EPA's proposed action is limited to the designation of the site, implying that the use of the site is not considered part of the proposed action. ESA consultation on any proposed action must consider the effects of interrelated and interdependent actions (i.e., those actions that would not occur but for the proposed action). In the case of your proposed ODMDS, the transport of material to the site for disposal, and the disposal of the material, are both actions that would not occur but for EPA's proposed action of permitting the designation of

the site. Thus the effects of transport and disposal on ESA-listed species must be considered in the ESA consultation that we will be doing on this proposed action. Dredging would occur whether the ODMDS is established or not, so the effects of dredging need not be considered in the ESA consultation. Information on the ESA Consultation process can be found at the webpage mentioned above.

\_The EIS\_: The EIS should describe/quantify the expected effects of ocean

disposal of dredge spoils: amount and composition of dumped material; expected size (spatial volume) and duration of plume in the water column. These descriptions should be based on a typical barge load. Give estimates of total expected annual use (number or barges/total volume of material). Discuss expected seasonality and periodicity of use as appropriate. Describe/quantify expected use over the planned life of the ODMDS. Describe the physical impact (force) the falling material could have on animals that might be below the barge.

Potential impacts dumping could have on ESA-listed marine species include, but are not limited to, behavioral disturbance due to vessel traffic and the dump plume (startle reaction/avoidance of the area), the falling spoils could injure or kill animals that are under the vessel when the load is dropped, and dumping may disrupt foraging for deep-diving sperm whales within the footprint of the ODMDS. These impacts should be addressed in the EIS. I would be happy to discuss this and to provide you with BMPs that may help reduce potential impacts.

Please include Jayne and Daniel in all future correspondences for the Guam ODMDS, including the promulgation of the DEIS. Jayne is NMFS/PRD's NEPA specialist, and Daniel works with Alan Everson in the NMFS Habitat Conservation Division. We are all interested to know the date(s) for the rescheduled Honolulu meeting to discuss this project. Alternately, are meetings scheduled for Guam any time soon?

Thank you, Don

--

Donald M. Hubner Endangered Species Biologist NOAA/NMFS Pacific Islands Regional Office 1601 Kapiolani Blvd. Ste 1110 Honolulu, HI 96814 (808) 944-2233



## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

# 75 Hawthorne Street San Francisco, CA 94105

January 9, 2008

Patrick Leonard, Field Supervisor U.S. Fish and Wildlife Service Pacific Islands Office 300 Ala Moana Boulevard Room 3-122, box 50088 Honoluku, HI 96850

Dear Mr. Leonard:

The U.S. Environmental Protection Agency (EPA) Region IX is preparing an Environmental Impact Statement (EIS) for the designation of an occan dredged material disposal site (ODMDS) offshore of Guam. The site will be selected as part of a long term management strategy for Guam and will provide an additional option for management of suitable (clean or nontoxic) sediments dredged from Apra Harbor as well as other coastal areas in Guam that may need to be dredged. The proposed action will involve only the designation of the site itself; before disposal is permitted, dredged material must be evaluated in accordance with the Marine Protection, Research and Sanctuaries Act of 1972 and its implementing regulations and guidance. Historically, all dredged material generated by Navy and Port Authority of Guam (PAG) projects has been managed on island, either stockpiled in upland dewatering sites or beneficially used. There is an expected shortage of capacity on island to accommodate the anticipated volumes of dredged material over the next 50 years. An ODMDS provides an important management options for dredged material that is suitable and non-toxic, but for which other management options are not practical.

The proposed alternative ODMDS's are outside of the coastal zone of Guam, located approximately 9 to 12 nautical nules north or northwest of Guam, in water depths ranging from 2,000 to 2,700 meters. The two study areas (Northwest and North) are delineated on the enclosed map. In the draft EIS, which is scheduled for release in Summer 2009, EPA will identify candidate site within these study areas and will choose a preferred alternative site. Dredged material disposal operations at these offshore locations are expected to result in temporary localized perturbations; these impacts are expected to be insignificant over the long term. Dredged material disposal operations at these locations offshore of Guam are not expected to result in significant adverse impacts to the coastal zone of Guam, including any shore areas. Compliance monitoring will be implemented in accordance with a site management and monitoring plan to ensure compliance of dredged material disposal operations with site use requirements, including proper disposal at the ODMDS and no leaking of dredged material through the coastal zone in transit to the ODMDS.

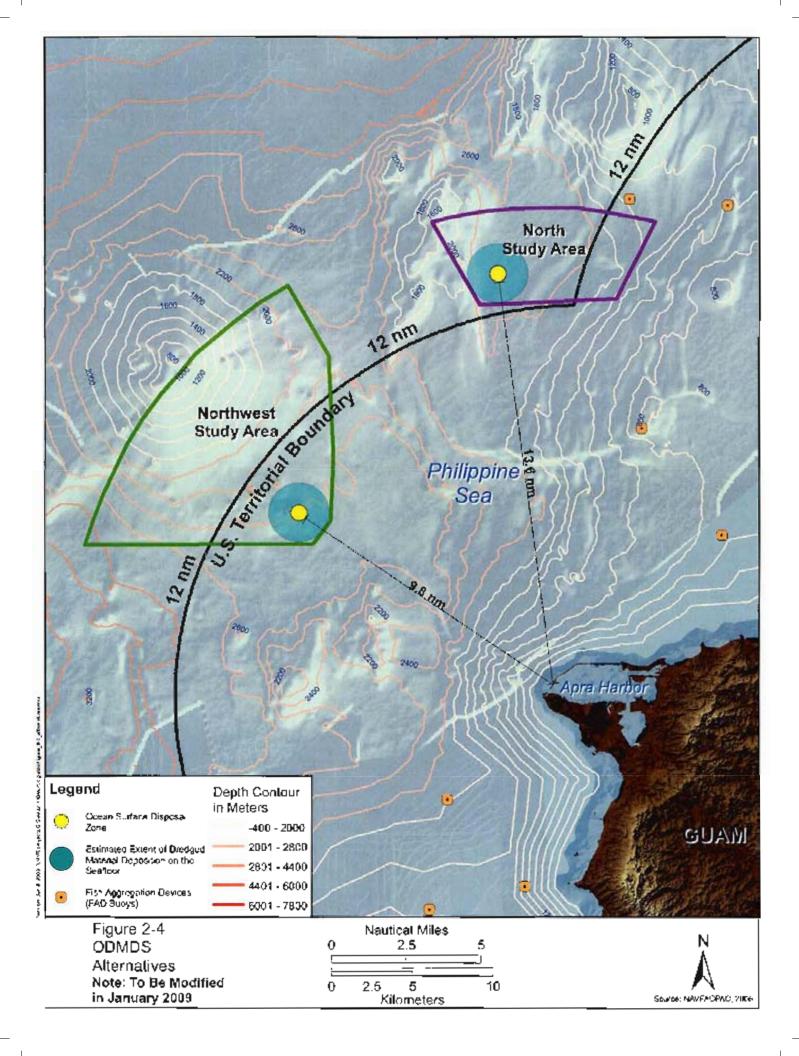
In accordance with Section 7(c) of the Endangered Species Act, please advise EPA of the presence of any listed, or candidate, threatened or endangered species in the vicinity of the two study areas identified above. In addition, please advise EPA of any critical habitat for these species which may be impacted by the proposed action. Similar requests have been forwarded to NOAA. EPA would appreciate your response prior to March 31, 2009. Please direct your species advisory information as well as any questions or requests for further information to Allar Ota of the Dredging and Sediment Management Team (ota.allan@epa.gov; phone: 415-972-3476).

Sincerely,

David W. Smith, Chief

Wetlands Regulatory Office (WTR-8)

Enclosure



# ---- Forwarded by Allan Ota/R9/USEPA/US on 03/31/2009 10:45 AM -----

Patrice\_Ashfield @fws.gov

To

01/21/2009 09:44 Allan Ota/R9/USEPA/US@EPA

AM

Holly\_Herod@fws.gov, Michael\_Molina@fws.gov, Jeff\_Newman@fws.gov

Subject Re: Electronic copy of

consultation request for Guam ocean dredged material disposal site designation - second try with attachment

dear allan-

got it! thank you. however, since your actions are all offshore, we the section 7 program, do not have any jurisdiction species for you to address. you probably have already contacted nmfs, hawaii, but if you still need to talk to them you can contact Lance.Smith@noaa.gov. lance will help you with any potential project impacts to aquatic species under their jurisdiction to include cetaceans and sea turtles. i will also forward your email to our federal projects group as they address CWA issues.

do you need a formal reply to your letter, or will this email suffice in your administrative record?

thank you again for contacting us.

patrice

Patrice M. Ashfield

Pacific Islands Fish and Wildlife Office Consultation and Technical Assistance Program Coordinator 300 Ala Moana Blvd.

Room 3-122, Box 50088 Honolulu, Hawaii 96850 808-792-9400 808-792-9581 fax



# GUAM ENVIRONMENTAL PROTECTION AGENCY



#### AHENSIAN PRUTEKSION LINA'LA GUAHAN

P.O. Box 22439 GMF • BARRIGADA, GUAM 96921 • TEL: 475-1658/9 • FAX: 477-9402

Mr. Alan Ota
US Environmental Protection Agency, Region 9
Dredging and Sediment Management Team (WTR-8)
75 Hawthorne St.

JAN 1 1 2008

San Francisco, CA 94105-3901

E-Mail: R9Guam\_ODMDS\_scoping@epa.gov

Fax: (415) 947-3537

SUBJECT:

Comments on Scoping for Environmental Impact Statement for Site Designation

of an Ocean Dredged Material Disposal Site Off Apra Harbor, Guam

Dear Mr. Ota:

Guam Environmental Protection Agency (Guam EPA) is pleased to submit, enclosed, our scoping comments in response to the Notice of Intent by the U.S. Environmental Protection Agency to produce an Environmental Impact Statement (EIS) on the impacts of: Site Designation of an Ocean Dredged Material Disposal Site Off Apra Harbor, Guam

We understand that the comments deadline for this scoping is January 11, 2008. We submit these before that deadline and request that these be included in scoping input to the development of the Draft and the Final EIS.

We wish to thank you for the opportunity to present these concerns for scoping of the EIS.

Please call me or the Guam Environmental Protection Agency's acting Chief Planner, Mike Gawel, at (671) 475-1658 if there are questions on these comments or more information is needed.

Sincerely,

LORILEE T. CRISOSTOMO

Administrator

Enclosure

Cc: Dept. of Land Management

Dept. of Public Works Dept. of Agriculture Chamorro Land Trust Port Authority of Guam

Bureau of Statistics and Plans

# Guam Environmental Protection Agency

# January 2008

# COMMENTS FOR SCOPING INPUT TO THE EIS OF THE U.S. ENVIRONMENTAL PROTECTION AGENCY:

# SITE DESIGNATION OF AN OCEAN DREDGED MATERIAL DISPOSAL SITE OFF APRA HARBOR, GUAM

# Historic Ocean Disposal:

List and describe previous instances of ocean disposal off Guam or examples in other similar tropical areas and describe the resulting impacts of such disposals. As part of benthic baseline investigations, include obtaining photos of impacts at old disposal sites (e.g., 3 miles off Orote Island).

# Types of Materials to be Disposed:

Characterize the range of types of dredged materials produced on Guam that may be allowed to be disposed in the designated site. Testing criteria that must be applied before approving the materials for disposal must be described in the EIS.

## Quantities to be disposed;

If quantities projected from tentative future projects can be estimated, provide these. At least estimate these for the Port of Guam deep draft expansion plans and Navy aircraft carrier berthing plans.

#### Frequencies of Use:

If the numbers of projects that plan to use this site over future years can be estimated, the numbers and lengths of activity periods at the site should be projected.

#### Methods of Disposal:

Describe proposed methods for ocean disposal at the site. Include practices that would be required to be followed to minimize the plumes generated and make sure the material is placed in a stable manner (assuring there is minimal segregation of size fractions, which could lead to instability problems later, since the site is along an earthquake proper island arc). Projected efficient plumes should be described.

#### **Oualified User Parties:**

Besides the Navy and Port Authority of Guam (PAG), what other businesses and entities may be allowed to use ocean disposal at this site? Can private foreign businesses dredging on Guam be allowed to use the site? What economic considerations can be applied to control such private party use to better support beneficial uses? Also, can materials originating from non-Guam areas be allowed to be disposed at the site?

#### Site Users' Need for Permits:

Regulatory agencies of the US and the Government of Guam will apply their permitting and regulatory responsibilities, as required by US National laws and Guam laws, to the activities undertaken by the users of the ocean disposal site. To allow expeditious use of the disposal site, the permitting requirements should be obtained from Federal and Guam agencies, including the Guam Bureau of Statistics and Plans, the Guam Environmental Protection Agency and the Guam Department of Agriculture. The permits, approvals and consultations needed from Government of Guam Agencies as well as from other Federal Agencies should be noted as part of the draft EIS. The parameters required by US EPA for quality of disposable materials and methods of verifying this quality should be included. What bioassays will be applied to determine impact of dredged materials to living resources at the site? What justifications and analysis will be needed to qualify each dredging project for ocean disposal versus beneficial use?

#### Plans for Beneficial Use:

The Government of Guam in all cases prefers beneficial use of dredged materials rather than ocean disposal and requests that the US EPA recognizes and describes these uses and their estimated capacities and locations on Guam as part of this EIS. The EIS must propose and evaluate alternatives that may best serve both the civilian and the military communities on Guam through a comprehensive island-wide approach. The Guam Departments of Land Management, Public Works and Agriculture, the Chamorro Land Trust, Guam Environmental Protection Agency, Port Authority of Guam (PAG), Bureau of Statistics and Plans, Council of Mayors and others, as well as the Air force and Navy, must all be approached by the EIS preparers to obtain information on sites and needs for beneficial uses. These should include filling for fast land (as at the PAG), cover for landfills, capping of clean-up sites, restoration of old quarry sites, beach enrichment, road base fill and use for construction material.

Large quantities of fill are planned to be used for expansion of Guam's commercial port and arrangements have been made to utilize dredged material from Navy dredging.

Cover for the Ordot and the military landfills is constantly needed and possibility of using dredged material should be discussed in the EIS.

Dozens of Installation Restoration (clean-up) sites of hazardous wastes on DOD properties as well as off-Base, Formerly Used Defense Sites (FUDS), are recognized. Many more on Guam may be found in the future as resources become available to identify them. These are being assessed and slowly restored to allow safe, but often restricted, uses of at least adjoining properties. Increased DOD developments will lead to pressure to increase and speed up the investigation and restoration of these hazardous waste sites. Suitability of transporting, storing and finally using dredged materials for capping clean-up sites should be assessed in the EIS.

Old quarry sites should be assessed and calculations of potential volumes of dredged material peeded to restore them for uses such as recreation should be assessed.

Although Guam has regulated shoreline developments to avoid a need for beach enrichment, future demands for this process are expected and the use of dredged material for beach replenishment or creation should be investigated as another alternative to ocean disposal. Perhaps, as part of the military expansion and training plans, new beaches may be needed for amphibious landing exercises, to avoid damage to and competition for use of natural beaches.

New road construction is required on Guam, and this should greatly expand with urgent requirements for roads needed by the military. The potential needs for road materials and the suitability and requirements of using dredged materials as sub-base fill should be addressed.

The EIS should provide the projected costs per unit of purchasing construction and fill materials for which dredged materials can be replaced. Expanded demand for quarry materials for military construction and off-base construction triggered by the military developments must be generally assessed. The costs and actions necessary to substitute dredged materials for quarry products should be listed. The possibility of exporting usable dredged materials to other ports, using ships that unload in Guam and return empty, should be considered.

Recent technology for producing "muderete" from silty and salty dredged materials has been applied successfully and economically for construction. This beneficial option should also be addressed.

#### Assessment of Benthic Resources and Habitats:

Descriptions of the benthic ecosystem, including substrate composition, bathymetry and animal species and their abundance and values must be provided. Deep sampling and photography must be used to accomplish this. The EIS must note potential impacts to listed endangered species and marine mammals and address protection of their habitats, including providing studies and evaluation of their habitats at the disposal site and links of the benthic ecosystem with the pelagic one at the site.

Impacts to Pelagic Living Marine Resources: Some of the few remaining large scale fisheries resources in the world that are not over-fished, the Western Pacific tuna stocks, are in waters surrounding Guam. Guam has had plans for expanded development of a longline fishing fleet within its exclusive economic zone. Impacts on pelagic fish at the site should be assessed. Impacts must be addressed on Essential Fish Habitat. Whales are recorded from this area and photos document birth of a sperm whale in the vicinity. Impacts to marine mammals and information on their migration and possible exposure to disposal operations must be included.

#### Assessment of Occanic Conditions:

Water quality (nutrients, salinity, turbidity, oxygen, light penetration, chlorophyll, etc) and plankton composition at a range of depths through the water column from surface to bottom at the site as well as thermoclines and ocean currents at the site to be impacted must be described.

## Monitoring:

Proposed methods and protocols for monitoring impacts during disposal operations and periodically over time should be described. Monitoring activities by US EPA should be described and their frequency.

# Use of Local Expertise:

Local expertise must be utilized as well as off-Island expertise in developing the assessment of impacts to living resources. There is a wealth of knowledge and expertise based on Goam, in staff at the University of Guam and with private consultants and local agencies, that should be tapped for EIS preparation. They cannot work for free and may expect consulting salaries for preparing information, reviewing documents and completing studies. They are the experts on Guam's resources, not consultants from outside of Guam.

#### Coordination with other Federal Use Plans:

Coordinate with Mariana Islands Range Complex EIS/OEIS identifying military training areas off Guam.

#### Potential Impacts on Sea Traffic Should Be Addressed.

#### Why not an "Overseas EIS"?

The Department of Defense (DOD) is developing an Environmental Impact Statement/Overseas Environmental Impact Statement on the impacts of 1) proposed relocation of 8,000 Marines from Okinawa to Guam, 2) facilities for berthing of nuclear aircraft carriers at Guam and 3) placement of an Army Ballistic Missile Defense Group on Guam. We have been told by representatives of the DOD that their reason for having an "Overseas Environmental Impact Statement" is because their proposed actions and impacts are to be "beyond 12 miles" from US shores and that this distance is said to trigger the need of an OEIS. Is this application of an OEIS also needed for Designation of an Ocean Dredged Material Disposal Site which is an action proposed to be more than 12 miles off shore? What is the difference between an EIS and an OEIS?

#### National Defense Concerns Versus EPA requirements:

What circumstances relative to National Defense would override, modify or cancel the US EPA requirements applied to occan disposal of dredged material by the DOD?

# BUREAU OF STATISTICS AND PLANS

(Bureau of Planning)

Government of Guam

Felix P. Camacho Governor of Guam

Michael W. Cruz, M.D. Lieutenant Governor P.O. Box 2950 Hagåtña, Guam 96932 Tel: (671) 472-4201/3 Fax: (671) 477-1812



JAN 11 2008

Mr. Allan Ota US EPA, Region 9 Dredging and Sediment Management Team (WTR-8) 75 Hawthorne Street San Francisco, California 94105-3901

Dear Mr. Ota:

The Bureau of Statistics and Plans recognizes that the existing ocean disposal site for dredged material expired in 1997, and a new disposal site must be identified and designated in conformance with the Marine Protection Research and Sanctuaries Act (MPRSA). Under the Act, the U.S. Environmental Protection Agency (USEPA) and the U.S. Corps of Engineers (USCOE) share a number of responsibilities with regard to the ocean disposal of dredged material. The principal authority and responsibility for designating ocean sites for the disposal of dredged material is vested with the Regional Administrators of EPA regions in which the sites are located. Accordingly, ocean dumping cannot occur unless a permit is issued by the USCOE under the MPRSA, using EPA's environmental criteria and subject to EPA's concurrence.

There is a need to identify a new ocean disposal site offshore of Apra Harbor, Guam, as a means to dispose of suitable (non-toxic) dredge material for which other beneficial re-uses are exhausted. We request that the following be addressed in the EIS for the site designation of an ocean dredge material disposal site off Apra Harbor, Guam:

- We understand that the material to be disposed of at this offshore site will be considered "clean" or "suitable," but it is not clear exactly what standards are used to determine if the material is suitable or not. The EIS must clearly define the test criteria that must be applied before approving the material for disposal.
- The EIS should identify the party/parties responsible for conducting the tests, and the agency responsible for making the final determination that the material is clean before it is moved to the ocean disposal site. We do not support a testing program implemented solely by the dredging contractor, and prefer that a government agency carry out or at least oversee the testing and make the final determination that the material is clean. Furthermore, we are also concerned that the Guam Environmental Protection Agency (GEPA), which is the agency likely to be tasked with such a responsibility, may not have the capacity to carry out this responsibility effectively. The demands on local natural resource agencies will increase significantly as the military build-up is undertaken, and the capacity of these agencies to effectively carry out existing and new responsibilities will be in question.
- The EIS should address the need for monitoring of disposal operations in order to ensure that the material is disposed of properly.

Page 1 BSP/GCMP comments on Ocean Disposal Site

- We prefer beneficial re-use of dredge material over ocean disposal and suggest that the EIS include an exhaustive search of existing and future public and private sector projects that may benefit from the dredge material. The comments provided by the Guam EPA include several options for beneficial re-use. Please note that a Memorandum of Understanding (MOU) was signed on April 12, 2001 between the Department of the Navy and the Government of Guam for the beneficial use of dredge material from the Navy construction dredging project in Inner Apra Harbor for proposed PAG construction projects.
- The EIS should provide an examination of different disposal methods, such as the thin layer disposal method.
- The EIS should include a comprehensive analysis of the impacts of dredge material disposal on the benthic coosystem at each alternative site. Deep-water sampling and photography should be used in this analysis. Plume modeling should also be utilized in the analysis in order to properly assess the extent of down-current impacts.
- The EIS should also address impacts to pelagic fisheries and marine mammals.

We are looking forward to receiving for our review a copy of the required Environmental Impact Statement (EIS) and the rulemaking paperwork associated with this ocean disposal site designation process, as well as justifications and alternatives to ocean disposal of the dredged material. Proper disposal of dredged materials and how they are secured must be included in the EIS, ensuring that toxic materials harm aquatic and wildlife.

Sincerely,

ALBERTO A. LAMORENA V

Director

cc: GEPA
DoAg
DPR
DLM
Office of the Governor
Jparks/B.Millhouser
R9guam ODMDS Scoping@epa.gov



Felix P. Camacho Governor

Michael W. Cruz, M.D. Lt. Governor

# Department of Agriculture Dipåttamenton Agrikottura

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Paul C. Bassler Director

Joseph D. Torres Deputy Director

January 11, 2008

Mr. Allan Ota
U.S. Environmental Protection Agency, Region 9
Dredging and Sediment Management Team (WTR-8)
75 Hawthorne Street
San Francisco, California 94105-3901

Dear Mr. Ota:

The Department of Agriculture has reviewed the Federal Register Notice of November 27, 2007, (Vol. 72, No. 227) on the intent to prepare an Environmental Impact Statement (EIS) to designate a permanent Ocean Dredged Material Disposal Site (ODMDS) off Apra Harbor, Guam. The EIS will be prepared in cooperation with the U.S. Department of the Navy (Navy). The following comments have been prepared pursuant to the National Environmental Policy Act of 1969; the Endangered Species Act of 1973 as amended; the Fish and Wildlife Coordination Act of 1934, as amended; and other authorities mandating the Department of Agriculture's (Department) concern for environmental resources. The Department offers the following comments for your consideration.

The purpose of the proposed project is to designate a permanent ODMDS to accommodate harbor dredging-related work being planned for Apra Harbor. The Navy and Port Authority of Guam anticipate expanding existing harbor facilities in order to accommodate anticipated increases in vessel and cargo traffic within the harbor, new classes of vessels, dock side maintenance and support operations. Expansion-related activities would involve dredging large amounts of sediment from Apra Harbor and not all of this sediment may be acceptable for land-base reuse. The harbor will also need periodic maintenance. Therefore, it may be necessary to establish a permanent ODMDS in the vicinity of Apra Harbor to accept non-reusable dredged sediment.

Two alternative locations for the ODMDS are being considered. First, the "North Alternative ODMDS" is to designate a permanent site approximately 12-15 nautical

miles from Guam at depths ranging between 6,000 to 6,600 feet. Second, the "Northwest Alternative" is approximately 9-15 nautical miles from Guam at depths ranging between 6,600 and 8,400 feet. There is also a "No Action" alternative that would not designate a ODMDS and allow limited disposal of dredged material in Guam landfills.

- The Department recommends that an evaluation of the area for its coral reef resources be ascertained in both alternative sites. The EIS should provide an assessment of the extent of submerged ridges and peaks capable of supporting coral reef resources that may be affected by the action. Furthermore, oceanic circulation patterns, storms, and other pertinent factors should be included in this analysis that may transport suspended dredged material in disposal plumes to coral reef habitat.
- 2. The introduction of fine particulate from ocean-dredged material into the ocean environment may impact coral reef resources via the water column. Therefore, the EIS should include ecologically sound suspended sediment guidelines for ocean disposal to prevent sediment disposal intensity (e.g., sediment concentration values), duration (e.g., sediment persistence in the water column), and frequency (e.g., recovery time between high sediment events).
- 3. The Department recommends that the EIS discuss potential impacts to significant ecological relationships and affected marine biological communities as a result of the proposed ODMDS for each of the alternative actions presented. Particular attention should be given to addressing potential impacts to sand habitat and infauna, all forms of algae including coralline algae, coral colonies, macroinvertebrates, reef fish, and coral reef communities and their ecological functions.
- 4. The Department recommends that the EIS indicate that all proposed sediment disposal will be conducted to avoid Guam coral spawning periods, approximately June through August. Sediment can impact motile coral larvae thus reducing their survival.
- The Department recommends an assessment of the impacts to Fish Aggregating Devices (FADS) located to the ODMDS.
- 6. The EIS should discuss sea birds, migratory birds, endangered, threatened, protected, rare, and native species that may be impacted by the proposed action. This discussion should also entail how sediment disposal would not be dumped on endangered, threatened, and protected species that may be underneath the vessel at the time of disposal. The Department is very concerned that sea turtles and marine mammals may be affected by the proposal sediment disposal activities.
- 7. The National Marine Fisheries Service (NMFS) should be contacted regarding the potential for adverse impacts to these resources in the vicinity of the alternative disposal sites under consideration to endangered and threatened species in

accordance with Section 7 of the Endangered Species Act of 1969. As the local resource agency responsible for the protection of endangered and threatened species, the Department would like to be included in the consultations pertaining to these marine vertebrates.

- It also recommends that Best Management Practices be incorporated into any sediment disposal operations to avoid or minimize project-related degradation of water quality and impacts to fish and wildlife resources.
- 9. The Department recommends that appropriate compensatory mitigation measures be described in the EIS if unavoidable resources losses are anticipated, including provisions for monitoring mitigation actions against performance standards to assess the effectiveness of the mitigation effort.
- 10. The presentation at the scoping meeting held at the Westin Resort in Guam did not depict all of the fishing banks. The Department recommends that all fishing banks be included in the EIS to determine if there are other potential impacts to fishing.
- 11. The Department recommends that the EIS discuss why other potential sites, such as those located south and east of the island, are not being considered as proposed alternative actions. If a study was conducted previously, the EIS should contain a copy of the study.
- 12. The scoping presentation did discuss identifying an economic disposal distance. However, the economics related to cost between disposing at a land site and at an ocean site needs to be discussed within the EIS. This would help in making an informed decision of the alternative sites.
- 13. The EIS need to discuss how the disposal site will occupy a small area on the ocean bottom as explained at the December 6, 2007 scoping meeting. The actual size of the area needs to be included in the EIS and the conditions of the site at the time the option was chosen. The EIS needs to take into account differing environment conditions, such as ocean currents, circulation patterns, wind speed, storms, etc. to determine other size dimensions that the sediment would occupy on the ocean floor after disposal. Previous studies involving this situation should be included in the EIS.
- 14. The EIS should discuss the development of a dredge material management plan to include but not limited to procedures on how and when ocean sediment disposal can occur. This would ensure that proper protocols are taken to avoid sediment from accidentally spilling into an area that is not the ocean disposal site.

The Department appreciates the opportunity to provide comments on the NOL. If you have any questions regarding this letter, please contact Acting Assistant Chief, Jay Gutierrez by telephone at (671) 735-3980.

Sincerely

cc: NMFS PIRO Honolulu

U.S. Environmental Protection Agency - Region IX, San Francisco

U.S. Environmental Protection Agency- Region IX, Honolulu

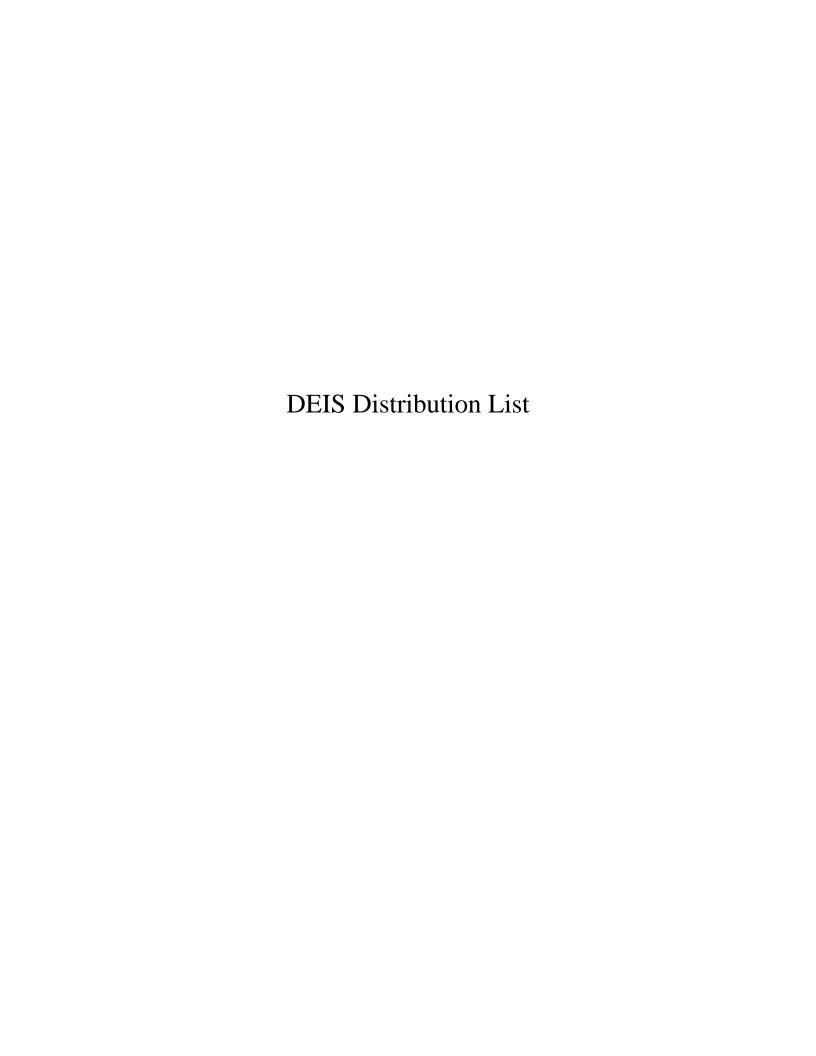
U.S. Fish and Wildlife Service, Honolulu

Army Corps of Engineers (ACOE), Guam-

Bureau of Statistics and Plans (BSP), Guam

Guam Environmental Protection Agency (GEPA)

Western Pacific Fisheries Management Council



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NOAA National Marine Fisheries	Valerie Brown		Guam Field Office, 163 Dairy Road, 1601 Kapiolani Blvd Suite 1110	Mangilao	GU	96923
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Guam Contractor's Association	James A. Martinez	Executive Director	East West Business Center 718 N. Marine Drive, Suite 203	Upper Tumon	GU	96913
Guam Fisherman's Cooperative	Mike Duenas	Manager	Gred D. Perez Marina	Hagatna	GU	96910
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c/o Senator Won Pat's Office Women's Working Group			Payless Corporate Office Bldg 116 Chalan Santo Papa	Hagatna	GU	96910

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Sierra Club			85 Second Street, 2nd Floor	San Francisco	CA	94105		
Regional Office - Natural Resources Defense Council			111 Sutter Street, 20th Floor	San Francisco	CA	94104		
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